



Epidemiology and control profile of malaria in
Nigeria



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This report is supplemented by several resources that were provided to the Nigeria NMEP and Ministry of Health. This includes:

- A USB drive with the following contents:
 1. Profile
 - a. Nigeria 2014 and 2018 profiles
 - b. Nigeria health facility database
 - c. Nigeria malaria PR by state databases
 - d. Nigeria vectors
 - e. State mapping summaries
 - f. Nigeria local government area (LGA) shapefiles
 - g. Images
 2. Library
 3. Policy and Strategies
 4. Implementation & Survey Reports
- A printed timeline of malaria events in Nigeria from 1900 to 2017
- A printed poster highlighting PR and malaria indicator trends

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Abbreviations

AA	Artesunate-amodiaquine
ACCESS	Achieving catalytic expansion of seasonal malaria chemoprevention in the Sahel
ACPR	Adequate Clinical and Parasitological Response
ACTs	Artemisinin-based combinations
AFRO	WHO Regional Office for Africa
AL	Artemether-lumefantrine
AMFm	Affordable Medicines for Malaria
ANC	Antenatal care
ASTER	Advanced Spaceborne Thermal Emission and Reflection Radiometer
BASICS	Basic Support for Institutionalizing Child Survival
BHCPF	Basic Health Care Provision Fund
BS	<i>Bacillus sphaericus</i>
BTI	<i>Bacillus thuringiensisvarisraelensis</i>
CHAI	Clinton Health Access Initiative
CORPS	Community-oriented resource persons
CQ	Chloroquine
DDT	Dichloro-diphenyl-trichloroethane
DEM	Digital Elevation Models
DETETs	Drug therapeutic efficacy tests
DFID	Department for International Development
DHIS 2	District Health Information Systems 2
DHS	Demographic and Health Survey
EPI	Expanded Programme on Immunisation
EVI	Enhanced Vegetation Index
FAO	Food and Agricultural Organization
FCT	Federal Capital Territory
FMoH	Federal Ministry of Health
GAUL	Global Administrative Unit Layers
GDP	Gross domestic product
GDEM V2	Global Digital Elevation Model Version 2
GIS	Geographic Information Systems
GIST	Geographic Information Support Team
GLWD	Global Lakes and Wetlands Database
GMEP	Global Malaria Eradication Programme
GPS	Global Positioning Systems
GRUMP	Global Rural-Urban Mapping Project
HIV/AIDS	Human immunodeficiency virus/acquired immunodeficiency syndrome
iCCM	Integrated community case management
ICJ	International Court of Justice
IHVN	Institute of Human Virology, Nigeria
IMF	International Monetary Fund
IMR	Infant mortality rate
INFORM	Information for Malaria Project

IPTp	Intermittent preventive treatment in pregnancy
IRM	Insecticide resistance monitoring
IRS	Indoor residual house-spraying
ITN	Insecticide treated nets
IVM	Integrated vector management
JICA	Japan International Cooperation Agency
KEMRI	Kenya Medical Research Institute
LGA	Local Government Areas
LLIN	Long-lasting insecticidal nets
LSHTM	London School of Hygiene & Tropical Medicine
M&E	Monitoring and evaluation
MABA	Malaria and Anthropometric Baseline Assessment
MAPE	Mean Absolute Prediction Error
MAP	Malaria Atlas Project
MARA/ARMA	Mapping Malaria Risk in Africa
MBG	Model-based geostatistics
MCMC	Markov Chain Monte Carlo
MDG-F	Millennium Development Goals Achievement Fund
MDG	Millennium Development Goals
MICS	Multiple Indicator Cluster Survey
MIS	Malaria Indicator Survey
MMR	Maternal mortality ratio
MODIS	MODerate-resolution Imaging Spectroradiometer
MPR	Malaria programme performance review
MPSS	Malaria Parasite Sentinel Surveillance
MTR	Mid-term performance review
NBS	Nigeria National Bureau of Statistics
NDHS	National Demographic and Health Survey
NFELTP	Nigeria Field Epidemiology and Laboratory Training Program
NGO	Non-governmental organisation
NHIS	National Health Insurance Scheme
NHMIS	National Health Management Information System
NMCP	National Malaria Control Programme
NMEP	National Malaria Elimination Programme
NMSP	National Malaria Strategic Plan
NMS	National Malaria Strategy
NSHDP	National Strategic Health Development Plan
NPC	National Population Commission
NPopC	National Population Commission
NPHCDA	National Primary Health Care Development Agency NWS
OCHA	Office for the Coordination of Humanitarian Affairs
ODA	Overseas development assistance
PAPfPR ₂₋₁₀	Population adjusted <i>PfPR</i> ₂₋₁₀
<i>PfPR</i> ₂₋₁₀	Age-corrected <i>Plasmodium falciparum</i> parasite rate
PHC	Primary health care
PMI	US President's Malaria Initiative

PSCM	Private Sector Co-Payment Mechanism
QAACT	Quality-assured ACT
RBM	Roll Back Malaria
RDTs	Rapid diagnostic test
RIA	Rapid impact assessment
SAE	Small area estimations
SALB	Second Administrative Level Boundaries
SDG	Sustainable Development Goals
SMC	Seasonal malaria chemoprevention
SP	Sulphadoxine-Pyrimethamine
SUFI	Scale-Up for Impact
SuNMaP	Support to National Malaria Programme
TrAC	Tracking Resistance to Artemisinin
TSI	Temperature Suitability Index
TWG-Malaria	Ministerial Task Team on AIDS, Tuberculosis and Malaria Technical Working Group for Malaria
U5MR	Under-five mortality rate
UHC	Universal health coverage
UN	United Nations
UNDP	United Nations Development Programme
UNICEF	United Nations International Children's Emergency Fund
USAID	United States Agency for International Development
WHO	World Health Organization
WOCBA	Woman of child-bearing age
WTRP	Wellcome Trust Research Programme

Executive summary

This report is a product of collaboration between the National Malaria Elimination Programme (NMEP), national malaria control partners, WHO Regional Office for Africa (WHO AFRO) and the LINK programme (LSHTM and the Kenya Medical Research Institute-Wellcome Trust Research Programme [KWTRP]). The profile was developed to assist the NMEP and national level partners involved in malaria control to understand the impact of recently scaled intervention coverage, define what is required to achieve universal access and to prioritise future funding needs to meet intervention ambitions or to revise recommendations to accelerate impact.

In 2013, the NMEP, Support to National Malaria Programme (SuNMaP), WHO and Information for Malaria (INFORM) Project (KEMRI-WRTP) released a comprehensive malaria control profile. The profile was the second-ever attempt to map the intensity of malaria transmission across Nigeria, building on the Mapping Malaria Risk in Africa (MARA) project. This profile improved upon the limited survey data used in the MARA maps and presented the most precise malaria risk mapping in Nigeria. The 2013 profile also examined changes in risk since the launch of Roll Back Malaria (RBM) in 2000 to support the National Malaria Control Programme (NMCP) and state-level control agencies in planning and monitoring control, presenting this data alongside programmatic and historic descriptive information. Since the release of the 2013 epidemiological profile, Nigeria has distributed over 58 million long-lasting insecticidal nets (LLINs) and completed the 2013 Demographic Health survey (DHS) and 2010 and 2015 Malaria Indicator Surveys (MIS). In addition, the country released the National Malaria Strategic Plan (NMSP) 2014-2020, which established goals and objectives to guide the next half-decade of malaria control activities.

The 2017 Nigeria malaria epidemiological profile builds upon the former and uses newly available prevalence data from the 2015 MIS and the most recent routine health data, including LLIN distribution data and vector sentinel surveillance data from Nigeria's District Health Information System 2 (DHIS 2). Additionally, community-based surveys of malaria parasite prevalence have been assembled from a variety of sources including peer-reviewed journals, international and national Ministry of Health and academic archives, personal correspondence and more recent national household sample surveys. The current profile applies a new geospatial modelling strategy to present updated maps of malaria prevalence and LLIN distribution along with updated health facility mapping, vector, climate and historical information. Unlike previous risk mapping, the 2017 profile uses data most temporally proximal to prediction dates and only predicts to years when a national MIS was undertaken— as such 934 data points are presented between 2009 and 2015.

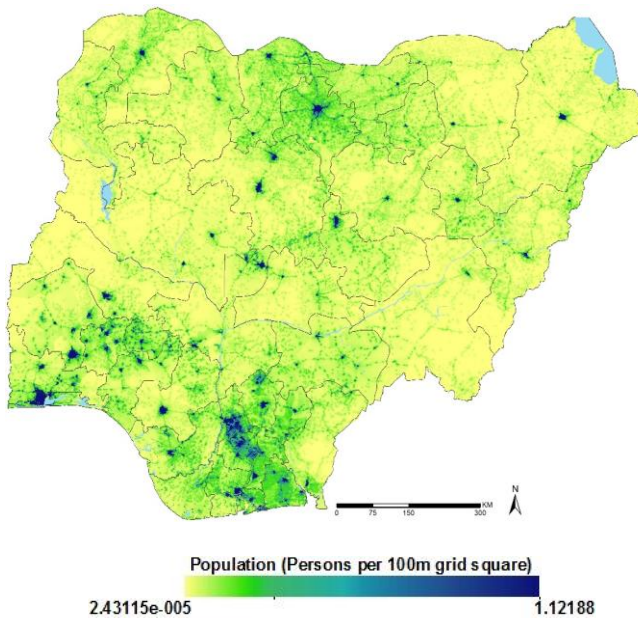
Malaria transmission in Nigeria is best described as mostly meso- with some hyper-holodemic (above 50% $PfPR_{2-10}$) areas. Thirty-five of 36 states and the Federal Capital Territory (FCT) have a $PfPR_{2-10}$ above 20%; Lagos, with an estimated 9% of the population is the only exception. There was a modest change in the national intensity of transmission over the last decade; modelled estimates of $PfPR_{2-10}$ decreased from 20% to 25% in 26 states, mostly in the north central and southern regions. *Plasmodium falciparum* remains the dominant malaria infection in Nigeria, though *Plasmodium malariae* was found to account for 9% of infections. *Anopheles gambiae* complex and the *Anopheles funestus* group are sympatric across the entire country.

i. Preview of updated and new maps

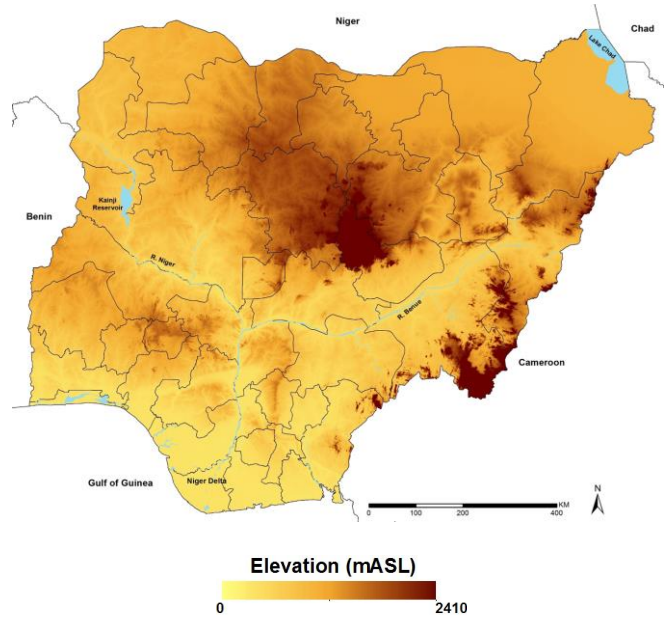
This profile will present a series of maps presenting geospatially-represented data. Here we overview the maps for quick reference.

Panel 1 Maps of covariates for parasite prevalence model

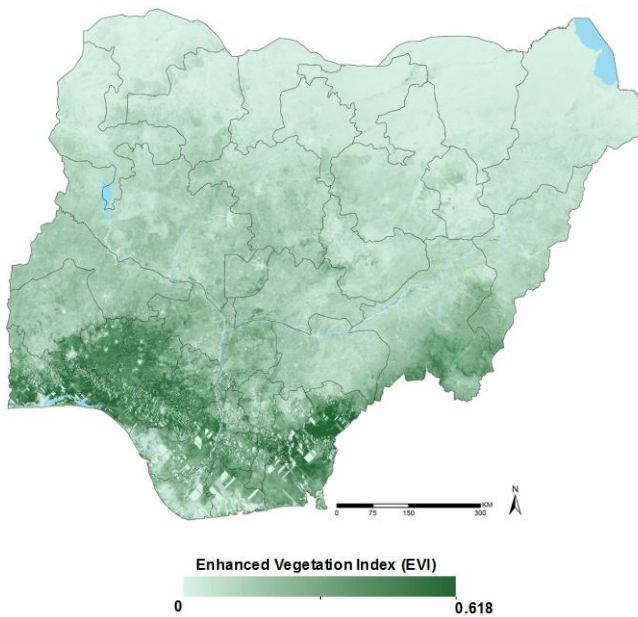
Population distribution of Nigeria



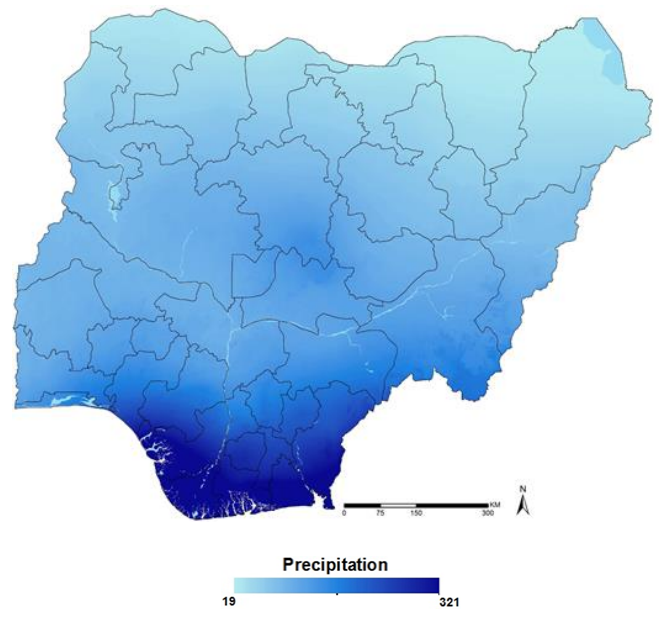
Elevation/topography of Nigeria



Annual precipitation in Nigeria



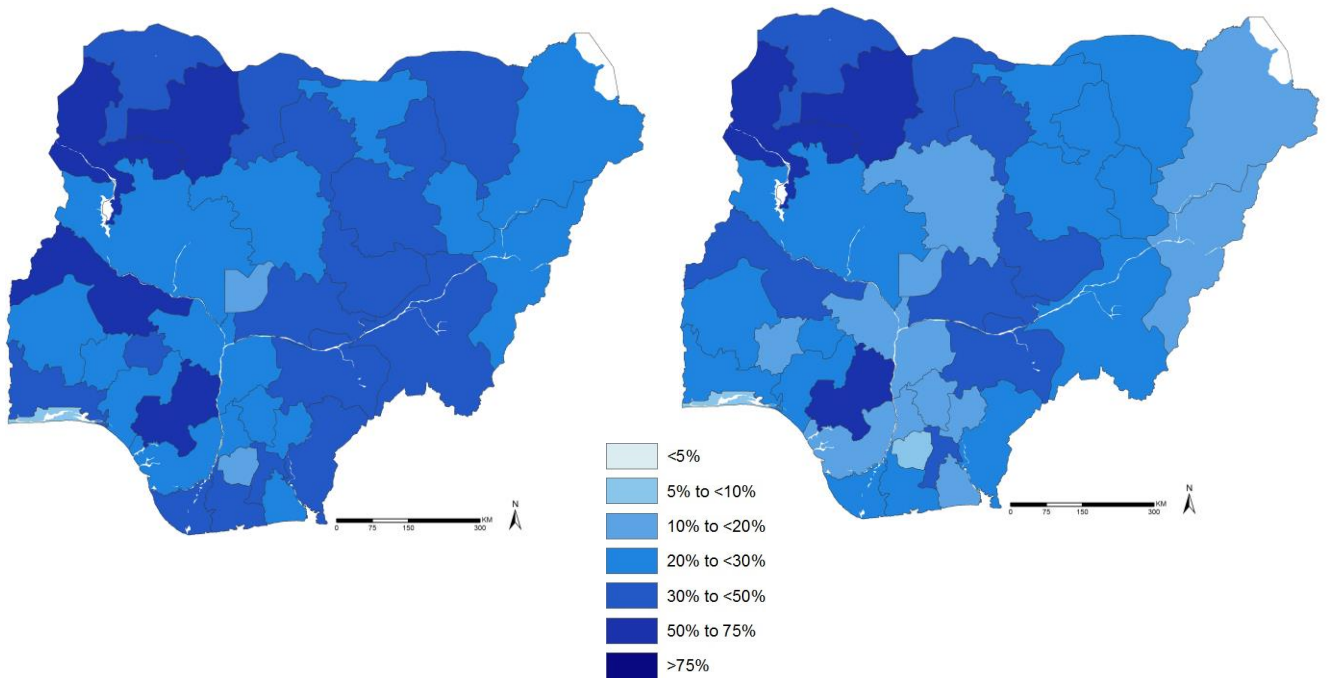
Enhanced vegetation index (EVI) of Nigeria



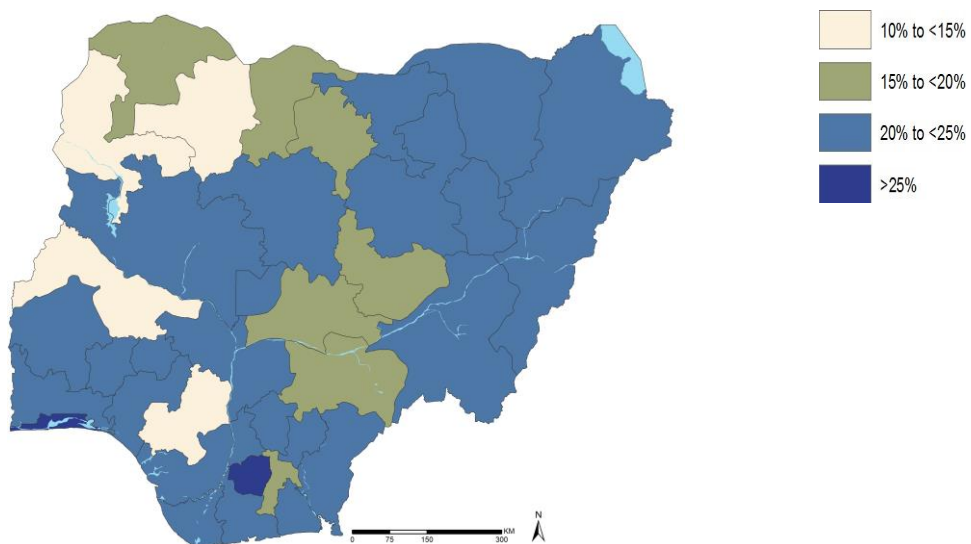
Panel 2 Updated maps of age-corrected *Plasmodium falciparum* parasite rates ($PfPR_{2-10}$) in Nigeria

Nigeria $PfPR_{2-10}$ 2010

Nigeria $PfPR_{2-10}$ 2015



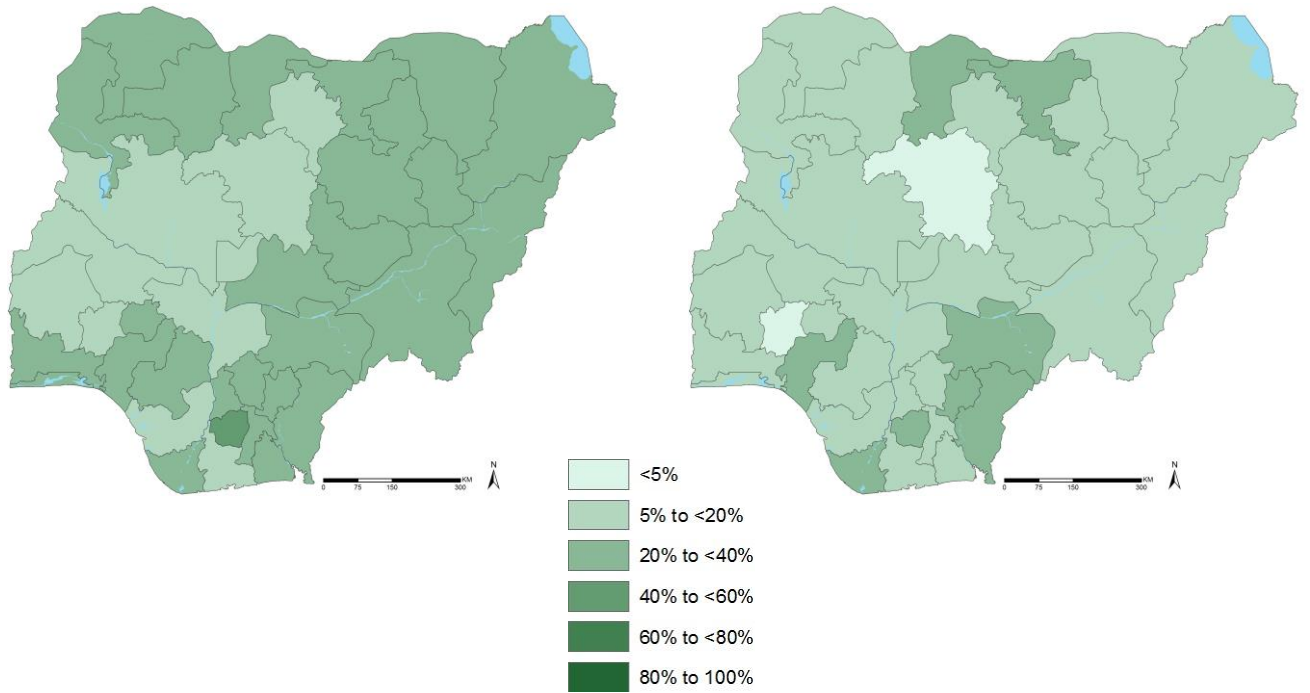
Percent decrease in $PfPR_{2-10}$ between 2010 and 2015



Panel 3 ITN coverage and usage maps for 2013 and 2015

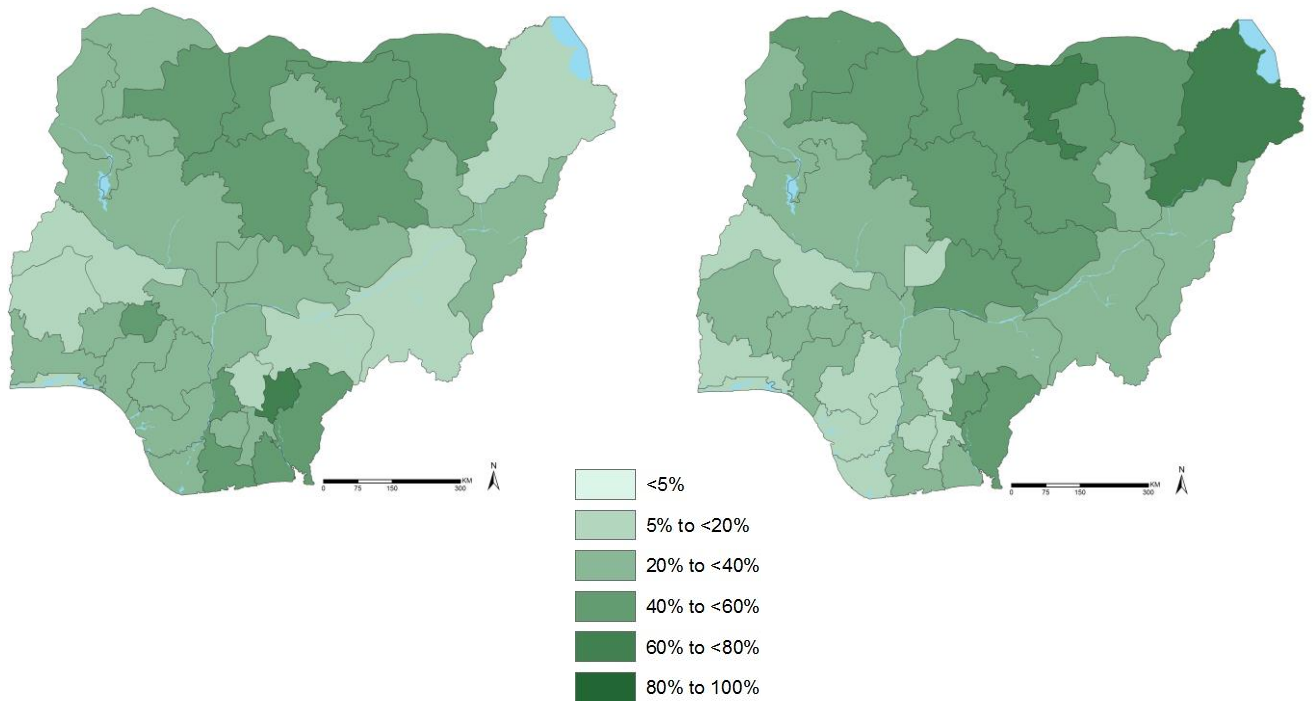
Percentage of households with at least one ITN for every two persons in Nigeria in 2013

Percentage of population sleeping under ITNs in Nigeria in 2013



Percentage of households with at least one ITN for every two persons in Nigeria in 2015

Percentage of population sleeping under ITNs in Nigeria in 2015



1 Introduction

The use of survey data, maps and epidemiological intelligence was routinely undertaken across many African countries during the Global Malaria Eradication Programme (GMEP) era from the mid-1950s. The art and skills necessary to design malaria control based on an understanding of the spatial epidemiology was lost during the 1970s when the agenda for malaria control fell under a less specialised, integrated primary care mandate focused on managing fevers. In 1996, there was a renewed plea for better malaria cartography to guide malaria control in Africa¹. There has been growth in spatial data on malaria and populations over the last decade not available to malariologists or programme control managers 60 years ago. In addition, it is now possible to model and map risk and intervention access in space and in time using innovations in model-based geo-statistics (MBG)².

A national malaria epidemiological profile was developed in 2013 by the NMCP and SuNMaP, with funding support from DFID and technical support from INFORM project³. This effort was a result of a 2008 MARA meeting where Nigerian representatives conceived the idea to update maps on malaria risk in Nigeria. This effort also achieved the WHO AFRO 2011 recommendation for National Malaria Programme Performance Reviews (MPR)⁴—an initiative to support countries in updating and improving the National Malaria Strategy (NMS)—to include a detailed review of the malaria epidemiology and stratification including the geographical distribution of malaria burden, parasite prevalence and parasite species.

Using Bayesian predictive modelling, the 2013 Nigeria profile summarises parasite prevalence intensity across Nigeria and illustrates state-level transmission trends from 1960 to 2010. Notably, the findings indicated an apparent decline in mean population-adjusted $PfPR_{2-10}$ ($PAPfPR_{2-10}$) between 2000 and 2010 for all states. This profile generated considerable interest among malaria control stakeholders nationally, though there were divergent views on the externally-led process undertaken to secure data⁵. Nevertheless, a 2016 stakeholder and organisational review⁵ found that the report underscored the need to deploy varied interventions across Nigeria's six ecological zones, including seasonal malaria chemoprevention (SMC). Additionally, the report was the primary source to rank Nigerian states according to burden in 2014; the highest burden 24 states were prioritised for funding from the Global Fund and USAID/PMI.

Before the 2013 malaria epidemiological profile, there had only been one previous attempt to map the intensity of malaria transmission across Nigeria, based on a climate model developed by MARA.⁶ In line with the NMEP's commitment to continuous assembly and use of relevant evidence, it commissioned the LINK programme in March 2017 to start the process of developing an updated epidemiological profile in Nigeria with the aim of providing information on state level variations in both malaria risk and intervention coverage to support better control planning at the state level.

1.1 Nigeria aims for malaria control 2014-8

In 2014, the NMEP was renamed the NMCP and became the office responsible for reducing ill health and death caused by malaria with the eventual goal of complete elimination. Following this change, the revised NMS 2014-2020 was concurrently introduced with the determined long-term vision of a malaria-free Nigeria. The NMS 2014-2020 is built on two main principles: (1) ensuring scaled-up and improved coverage of effective malaria interventions including, indoor residual house-spraying (IRS), long-lasting insecticidal nets (LLIN) universal coverage, larviciding and environmental management, and intermittent preventive treatment in pregnancy (IPTp); and (2) providing universal prompt access to effective case management with an emphasis on parasitological confirmation of malaria diagnostics and treatment⁷.

This strategy has set coverage targets to include 80% coverage of preventive measures by 2020, including 100% parasitological confirmation and treatment of confirmed cases with appropriate anti-malarial drugs. There are also targets set for education and communication of malaria preventive and treatment measures (80% of the population) and health facilities with timely reporting (80% of health facilities). This strategy also emphasises the timely availability of appropriate antimalarial medicines and commodities and a strengthened governance structure of NMEP and stakeholders by 2018.

This revised epidemiological profile draws on new data of infection prevalence collected during surveys since 2013 to illustrate the progress of malaria control in Nigeria. It also draws together evidence of parasite transmission risk and data on the distribution of dominant vector species. Risk is described using geospatial techniques to render district-level estimates from the data available in nationally representative surveys and small studies to better guide operational decisions of targeted sub-national control. This will ultimately contribute towards the achievement of the targets of the country's future national malaria strategic plans. Importantly, this work is intended to contribute to the NMEP's monitoring and evaluation (M&E) plans and data repositories.

2 Country context

2.1 Geography and climate

Nigeria covers an area of 923,768 km² and has borders with the Republic of Benin to the west, the Republic of Niger to the north, the Republic of Cameroon and Republic of Chad to the east, and the Gulf of Guinea to the south. Geographical features in Nigeria include the Adamawa plateau, Mambila plateau, Jos plateau, Obudu plateau, Niger river, River Benue and Niger Delta. Nigeria's most expansive topographical region is that of the valleys of the Niger and Benue River valleys, which merge into a 'Y' shaped confluence at Lokoja. The Niger Delta is located in the southern part of Nigeria ⁸.

The hydrology of Nigeria is dominated by two great river systems, the Niger-Benue and Chad systems. Thirteen lakes and reservoirs represent about 1% of the total area of Nigeria ⁹. The water surfaces utilised in this profile and models are drawn from the Global Lakes and Wetlands Database (GLWD) shapefile developed by the World Wildlife Fund ¹⁰.

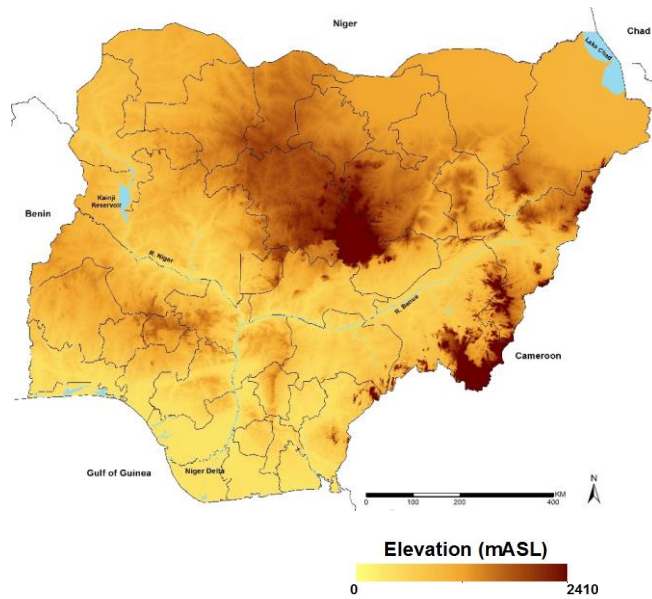
The Nigerian climate is equatorial and semi-equatorial in nature, characterised by high humidity and substantial rainfall. The climate is generally tropical in the south, with savannah in the north. The climate is further defined by a seasonal north-south movement of the dry northeasterly winds from the Sahara desert and the moist southwesterly winds from the Atlantic Ocean¹¹.

The wet season in Nigeria lasts from April to October, while the dry season lasts from November to March. Rainfall peaks between August and September in the Sahel and savannah regions. In the southern forest region the first peak is in July, trailed by a short and dry 'August break', which is then followed by a second peak in September¹¹. Rainfall distribution also varies geographically, with the south receiving more rainfall annually than the north. The vegetation types of savannah (eg. woodland/tropical grassland) and forest (eg. significant tree coverage) follow this regional pattern¹¹.

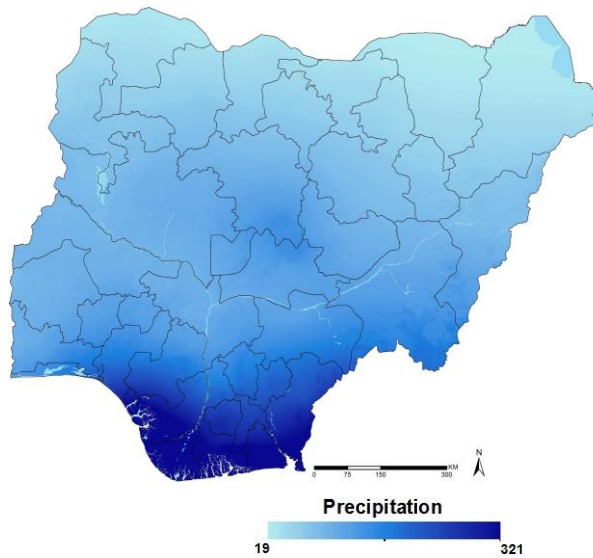
The maps in Figure 1 illustrate the elevation and topography and annual precipitation in Nigeria as described above. The maps in Figure 2 illustrate the enhanced vegetation index (EVI) and the temperature suitability index (TSI) on transmission.

Figure 1 Maps of Nigeria showing (a) Elevation/topography (mASL) ¹ and (b) Annual precipitation (mm) ²

a)



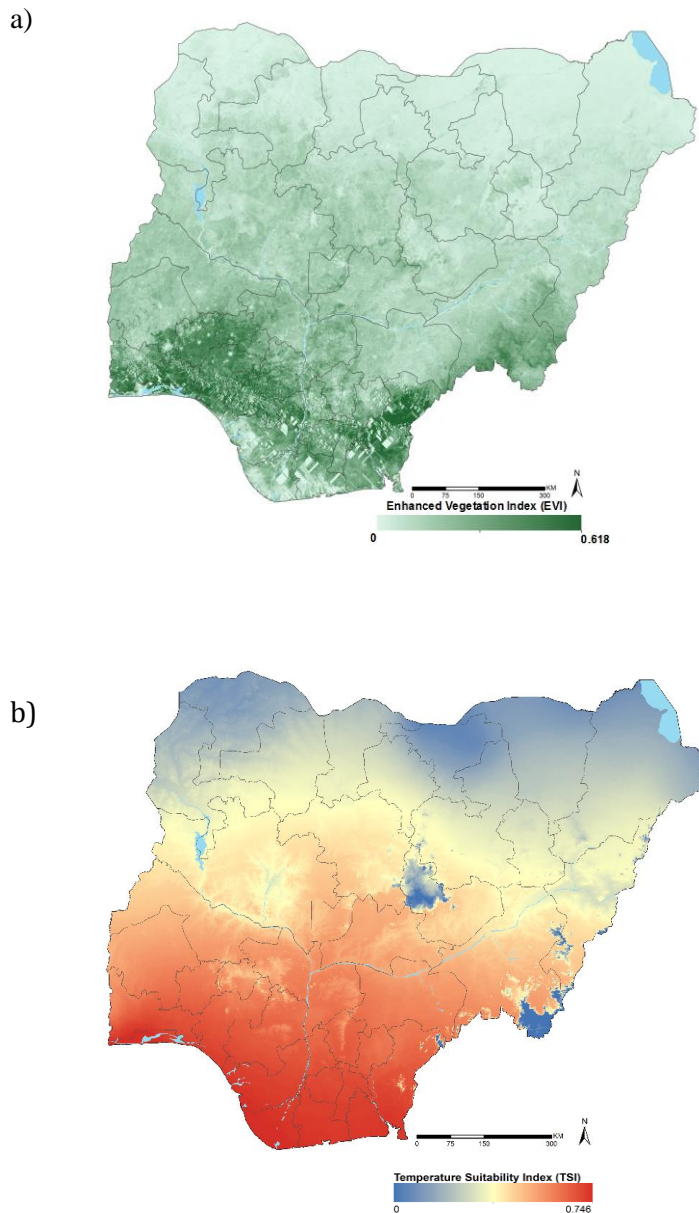
b)



¹ **Figure 1a** The Digital Elevation Model (DEM) used is the 30 m resolution Advanced Spaceborne Thermal Emission and Reflection Radiometer (ASTER) Global Digital Elevation Model Version 2 (GDEM V2) accessed at <https://gdex.cr.usgs.gov/gdex/> on 31 January 2017. The regional surfaces were then merged using the mosaic tool function in ArcGIS to create a single grid surface, which was then clipped to the Global Administrative Unit Layers (GAUL) admin0 boundary of Nigeria.

² **Figure 1b** Rainfall is a major determinant of vector abundance. Monthly rainfall surfaces are produced from global weather station records gathered from a variety of sources for the period 1950-2000 and interpolated using a thin-plate smoothing spline algorithm to produce a continuous global surface⁹⁷. Monthly average rainfall raster surfaces at 1×1 km resolution are available from the WorldClim website⁹⁸. Data shown here are mean monthly rainfall in mm.

Figure 2 (a) Enhanced Vegetation Index (EVI) ³ and (b) Temperature Suitability Index (TSI) ⁴ on transmission



³ **Figure 1c** For vegetation, Fourier-processed EVI, derived from the MODerate-resolution Imaging Spectroradiometer (MODIS) sensor imagery and available at approx. 1×1 km spatial resolution⁹⁹, was used to develop an annual mean EVI surface. EVI is an index of intensity of photosynthetic activity and ranges from 0 (no vegetation) to 1 (complete vegetation)

⁴ **Figure 1d** As a metric for the effect of temperature on malaria transmission, a temperature suitability index (TSI) has been developed at a spatial resolution of 1×1 km¹⁰⁰. The TSI model uses a biological framework based on survival of vectors and the fluctuating monthly ambient temperature effects on the duration of sporogony that must be completed within the lifetime of a single generation of anophelines and constructed using monthly temperature time series⁹⁷. On a scale of increasing transmission suitability, TSI ranges from 0 (unsuitable) to 1 (most suitable). Unsuitable areas represented by a TSI value of 0 are classified as malaria-free. In Nigeria, there are no TSI Zero areas.

2.2 Population

Home to a sixth of all Africans and ranked as the seventh most populous country in the world, Nigeria is the most densely populated country in Africa. While exact figures remain in dispute ¹², the December 2006 national household census estimated that there were over 140 million people with an estimated projected annual growth rates ranging from 2.7% and 3.5% ¹³. Using the 3.5% growth rate and weighing additional factors, the National Population Commission estimated Nigeria's population at 182 million in 2017 ¹⁴. The 2013 fertility rate was placed at 5.5 children per woman of reproductive age contributing to the young population with a median age of 18.2 years of age ¹⁵. Though delayed by two years, a new national census is planned for 2018.

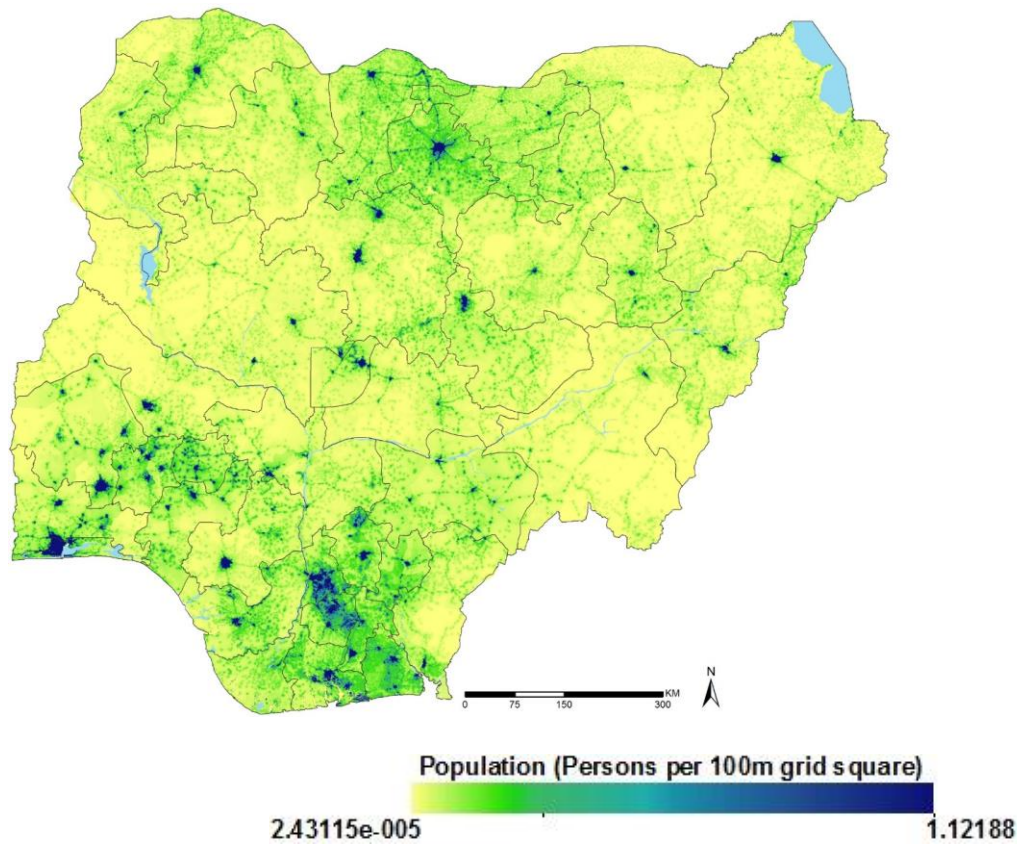
Nigeria's population was 20 million during the first national census in 1931 ¹⁶. According to United Nations (UN) projections, Nigeria is one of eight countries expected to account collectively for half of the world's total population increase from 2005–2050 ¹³. By 2100, the UN estimates that the Nigerian population will be approximately 730 million ¹³. Nigeria has eight cities with a population of over one million people (Lagos, Kano, Ibadan, Kaduna, Port Harcourt, Benin City, Maiduguri and Zaria). The largest and most populous city is Lagos, with estimates ranging from 18 to 21 million people, which would make it the biggest city in Africa ^{17,18}. The exact population figure for Lagos differs between the state and federal government measures^{8,17}.

The proportion of the population living in urban areas was 48% in 2015 with an urbanisation rate of 2.7% ¹⁹. Population densities are shown in Figure 3. The Nigerian federal government capital is located in Abuja. Additionally, there are 36 state government capitals. Nigeria has 45 urban centres ⁵: Lagos, Kano, Ibadan, Kaduna, Port Harcourt, Benin City, Maiduguri, Zaria, Aba, Jos, Ilorin, Oyo, Enugu, Abeokuta, Abuja, Sokoto, Onitsha, Warri, Ebute Ikorodu, Okene, Calabar, Uyo, Katsina, Ado-Ekiti, Akure, Bauchi, Ikeja, Makurdi, Minna, Effon Alaiye, Ilesa, Owo, Umuahia, Ondo, Ikot Ekpene, Iwo, Gombe, Jimeta, Gusau, Mubi, Ikire, Owerri, Shagamu, Ijebu-Ode and Ugep.

There are unresolved disputes between Nigeria and Benin involving settlements in the Bagudo Local Government Area (LGA) of Kebbi State in Nigeria and Maladil in Benin. The location of the Benin-Niger-Nigeria tri-point is unresolved ²⁰. Twelve years after the International Court of Justice (ICJ) ruling that demarcated the Cameroon-Nigeria border, the UN and the governments of both countries are making headway in physically laying down the border and helping develop the long-marginalised and oil-rich Bakassi region ²¹. Only Nigeria and Cameroon have heeded the Lake Chad Commission's admonition to ratify the delimitation treaty which also includes the Chad-Niger and Niger-Nigeria boundaries ²².

⁵ To identify urban extents in Nigeria, we used the 2014 WorldPop population dataset projection (www.worldpop.org.uk). To identify urban extents, the population distribution dataset was reclassified to identify areas with population greater than 1000 per km². Only polygons with a total population greater than 200,000 people covering an area greater than 5 km² were selected. These were then matched to a place name gazetteer of Nigeria (www.geonames.nga.mil/gns/) to identify 45 major urban settlements. We could not find recent official population estimates or last census data for Nigerian cities.

Figure 3 Estimated 2015 population distribution ⁶



⁶ To improve our understanding of human settlement patterns, spatial modelling techniques have been developed to reallocate populations within census units to finer gridded surfaces ¹⁰¹. In brief, a dasymmetric modelling technique ¹⁰² was used to redistribute population counts within the 37 spatially defined states used during the 2006 national census and land cover data sets derived from satellite imagery. A different population weight was assigned to each land cover class in order to shift populations away from unlikely populated areas. For example, these areas include game reserves or arid deserts and concentrate populations in built-up areas. The net result was a gridded dataset of population distribution (counts) at 0.1 x 0.1 km resolution. The population distribution datasets were projected to years used to predict malaria risk and LLIN coverage (see later) using UN national rural and urban growth rates¹⁰³ and made to match the total national population estimates provided by the UN Population Division ⁵⁶ for these years.

2.3 Socio-economic profile

Successive economic reforms to the agricultural, telecommunication and manufacturing sectors have resulted in an improved gross domestic product (GDP) growth; 8.4% in 2009 ²³ and 8% in 2010 ²⁴, where only China and India outperformed Nigeria in the same years. Oil and natural gas continue to account for 95% of foreign exchange and contribute to 80% of government expenditure. Nigeria is the 12th largest producer of petroleum, the 8th largest exporter, and has the 10th largest proven reserves worldwide. The equitable distribution of government revenues remains a constant challenge²⁵. Twenty percent of Nigerians own 60% of national assets. In stark contrast, 60% of Nigerians receive an income of less than USD 1.25 per day (the World Bank's benchmark of extreme poverty). Poverty has increased since 1980 ⁸, with northern regions having lower household incomes compared to southern regions ^{8,26}. All regions have witnessed a general trend toward increasing depths of poverty despite a growing GDP. Although the entire population of Nigeria is at risk of malaria, children under five years of age, pregnant women and internally displaced persons (IDPs) in the northeastern part of the country are most susceptible with the highest morbidity and mortality.

2.3.1 Insecurity in Northern Nigeria

The presence of the Jihadist group Boko Haram since 2002 has further compounded issues associated with socio-economic development in Nigeria ²⁷. Boko Haram's primary aim is to make Northern Nigeria a separate Islamic state through, among other methods, resisting all Western influence and practices ²⁸. Activities of Boko Haram include the likes of mass kidnappings and suicide bombings, with the majority of attacks occurring in the northern states of Nigeria (Adamawa, Borno, Yobe) among civilian populations ^{27,29}. While the number of deaths due to Boko Haram declined by 80% in 2016, the group has instigated the displacement of 2.6 million people as of 2017 and is responsible for the deaths of 12,000 people between 2013 and 2015 alone. This displacement has created observable practical difficulties reaching some populations and complicated malaria control efforts ³⁰

In 2017, WHO reported that millions of IDPs across Borno State were not able to access services and local health authorities estimated that 50% of all deaths were due to malaria³¹. In July of 2017, WHO and local health authorities launched several mass antimalarial drug administration campaigns (MDAs) aimed at protecting children under five years of age. This operation was expected to target 1.2 million children in five Local Government Areas (LGAs) of Borno State ³².

2.4 Health context and priorities

Health indicators for Nigeria have declined within the last decade and are among the worst globally³³. Average life expectancy is estimated at 47 years of age, which is below the average for the least developed country average of 53 years of age. An under-5 mortality rate (U5MR) of 128 deaths per 1000 live births translates to one in every eight children in Nigeria dying before their fifth birthday³⁴. Nine percent of neonatal deaths globally occur in Nigeria, and while the infant mortality rate (IMR) fell from 97 per 1000 live births recorded in 2011 to 70 per 1000 live births in 2016, it still remains very high³³. Along with maternal mortality ratios (MMR), the IMR is the second highest in the world³⁵. This is in part due to persistently low numbers of births occurring in health facilities and the low number of births being attended by trained healthcare service providers³⁴.

There is a trend of higher mortality across ages in rural compared to urban areas³⁶. There is a regional disparity in childhood (12-59 months of age) mortality with the North East and North West regions having more than double the rates than North Central, South East, and South South regions, and nearly four times that of the South West region. A similar, though less drastic, regional trend is observed for U5MR³⁷.

Communicable diseases account for 66% of morbidity¹⁵. The primary contributors to this category of disease are pneumonia and diarrhoea, responsible for approximately 240,000 childhood deaths per year²⁸. There is also high population morbidity attributed to human immunodeficiency virus/acquired immunodeficiency syndrome (HIV/AIDS), and other acute respiratory infections³⁷. National immunisation rates are low with only 23% of children 12-23 months of age being fully immunised³³.

Malaria is still an important cause of morbidity and mortality in Nigeria. Though malaria cases decreased by over 750 million cases in 2016 compared to 2015, the 2017 World Malaria Report estimated that Nigeria contributed 27% of the 212 million malaria cases and 30% of the 445,000 malaria deaths reported globally¹⁵. In 2014 and 2015, malaria accounted for 21% of general outpatient attendance and 32% of paediatric outpatient attendance in secondary health facilities in Nigeria³⁸.

Additionally, emergences of outbreak-prone disease such as Ebola virus disease, Lassa fever and avian influenza have added to the burden of infectious disease in Nigeria and highlight the need for strong mechanisms to detect and control these outbreaks. Non-communicable diseases have also been on the rise in Nigeria, with increased morbidity and mortality attributed to diseases such as cardiovascular disease, cancers, and chronic obstructive lung disorder¹⁵.

The National Strategic Health Development Plan (NSHDP) 2010-15³⁷ was developed in 2010 and identified eight evidence-based priority areas to improve health sector performance (Figure 4).

Figure 4 Priority health areas under the National Strategic Health Development Plan (NSHDP) 2010–2015



A 2013 mid-term performance review (MTR) of the NSHDP³⁹ found that most of the priority areas were either not yet initiated or had not made any substantial progress towards achieving indicators in the NSHDP.

The MTR also assessed the following nine overarching health indicators of the NSHDP:

1. MMR
2. U5MR
3. IMR
4. Life expectancy
5. Proportion of one-year olds immunised against measles
6. Prevalence of children under five years of age who are underweight (below two standard deviations)
7. Percentage of children under five years of age sleeping under an LLIN
8. HIV prevalence among populations aged 15-24 years of age
9. Adolescent birth rates

Out of the nine indicators, significant improvement was only seen in maternal mortality with a projection that it would meet the 2015 target. Minor progress was seen in wealth and urban/rural equity and in the U5MR and IMR.

The National Health Policy and Strategy to Achieve Health for all Nigerians came into force in 1988 and was revised in 2004. In 2016, the FMoH developed a new national health policy to direct Nigerian health towards unmet milestones in the Millennium Development Goals (MDGs) and to align with the new Sustainable Development Goals (SDGs) and other emerging issues¹⁵. This policy places universal health coverage (UHC) as its vision with a particular policy goal of strengthening primary health care (PHC) system delivery and service to all Nigerians¹⁵. This policy reignites government and stakeholder efforts to improve health status and wellbeing of Nigerians by outlining ten “policy thrusts” to refocus and guide action toward achieving UHC, the health-related SDGs, and towards contributing to the improvement of wellbeing and productivity under Nigeria Vision 20:2020.

3 Administration

3.1 Health service delivery

Nigeria is made up of six geo-political zones and 36 states and the FCT, Abuja. There are 774 LGAs and 9,565 wards in Nigeria. The six geo-political zones are the: South South, South East, South West, North East, North West and North Central zones⁴⁰⁻⁴². The public health care system is divided into three tiers, each associated with one of the administrative levels of government: federal, state and LGA^{15,36}. Individual states and their respective LGAs are illustrated in Figure 5.

The tertiary tier represents 1% of health facilities and provides highly specialised health services through teaching hospitals, federal medical centres, specialist hospitals and medical research institutes from patients that are referred by the primary and secondary facilities. The federal government operates nearly 90% of these facilities.

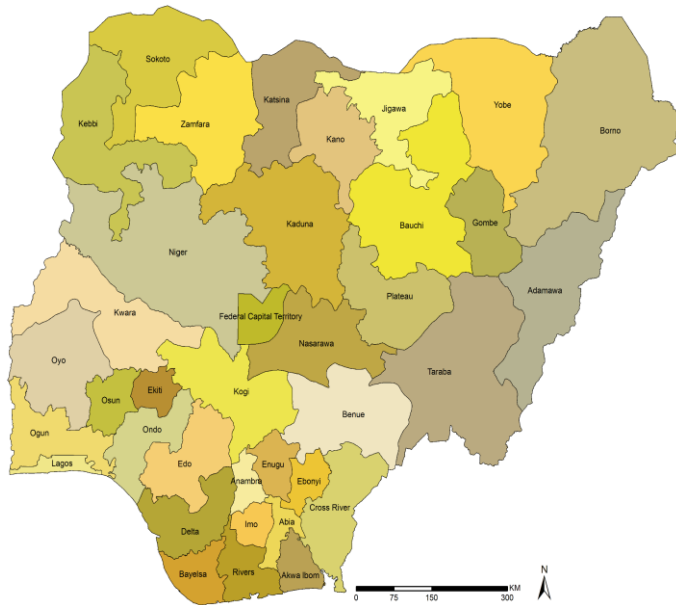
The secondary tier provides specialised services through state general hospitals to patients referred from the primary health care facilities. The state government is responsible for the secondary tier, with oversight provided by the federal government.

The primary tier is the primary mechanism for health care delivery and it operates through primary health care (PHC) facilities. This tier represents 88% of health facilities, in which two-thirds are public. While the 774 LGAs are the constitutionally designated providers of primary health care, they are the weakest arm of the health care system⁴³. The National Health Act (2014) stipulates that PHC services be funded through the Basic Health Care Provision Fund (BHCPF)⁴⁴. The PHC system also includes community-oriented resource persons (CORPS), who deliver integrated community case management (iCCM) for childhood diseases, which include malaria, pneumonia and diarrhoea at the community level.

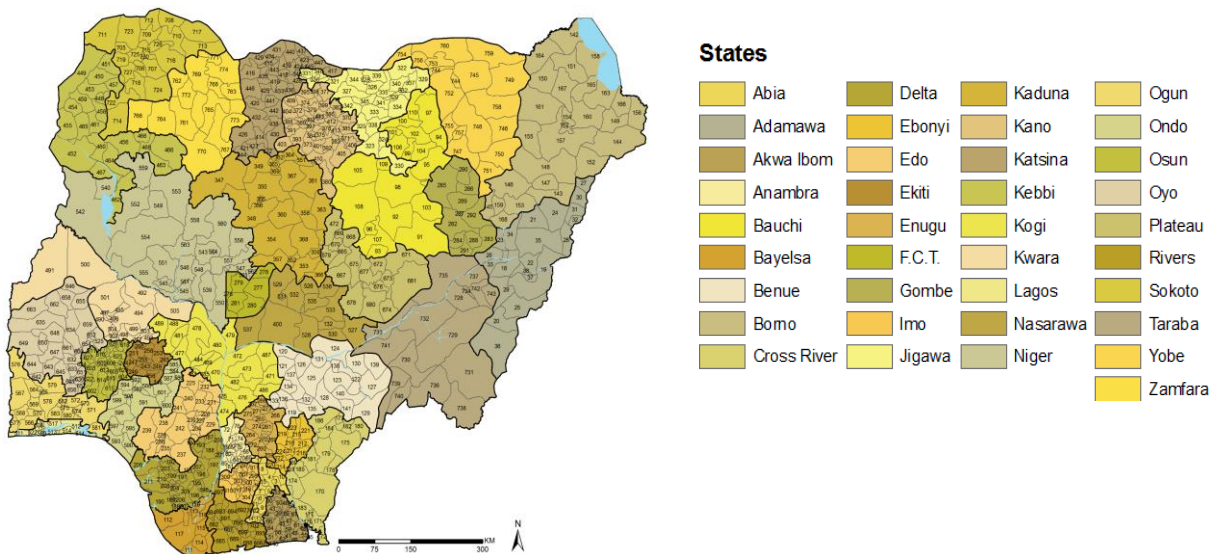
Private health facilities account for one-third of health facilities in Nigeria, and include hospitals, clinics, registered drug shops, and non-governmental organisations (NGOs). Malaria diagnostics and case management are available at every level of health care.

Figure 5 Maps of Nigeria showing (a) States and (b) States with LGAs ⁷

a)



b)



⁷ The shapefile used with 774 LGAs is from the UN's Second Administrative Level Boundaries (SALB) 2009 database hosted on the UN Office for the Coordination of Humanitarian Affairs (OCHA) Humanitarian Data Exchange portal⁸⁹. Some spelling corrections were processed by UNOCHA Nigeria in 2015. This shapefile also matches a shapefile of Nigeria's 774 LGAs digitised from a map of Projected LLIN household coverage based on public sector distributions in May 2008 and other LGA maps contained in the Nigeria Malaria Strategic Plan 2009 – 2013 PDF document⁴¹. The external boundary of the SALB LGAs shapefile was already aligned to the Nigeria GAUL admin0 boundary shapefile.

3.2 Health facility mapping

3.2.1 Previous health facility mapping in Nigeria

Mapping the locations of routine health service providers in Nigeria is not new. Health facility maps have been considered an important Ministry of Health and Sanitation tool since the late 1920s. Health facility maps for Nigeria were developed in 1927, 1928, 1934, and 1953⁴⁵⁻⁴⁸. The 1926-27 map (Figure 6) showed the location of 69 facilities, including: dispensaries (18), leprosy centres owned by missionaries (6), hospitals run by native administration (9), government facilities (30) and six nursing homes. The 1934 health facility map (Figure 7) showed European and African hospitals (12), African hospitals (41) and dispensaries (239). The 1952-3 health facility map (Figure 8) showed hospitals maintained by the government (51), native administration (8), missions (38), and private/industry organisations (13); government nursing homes (13), leprosy centres maintained by the government (4) and missions (21); government rural health centres (5); dental care centres (3); Medical Field Unit Headquarters (10); and a mixture of 997 facilities designated as dispensaries, maternity centres, leprosy villages, health centres managed by the government, missions and private institutions. We obtained copies of these maps from the archives at WHO Geneva, the Wellcome Library UK and the Ministry of Health Archives in Nairobi, Kenya.

Figure 6 Distribution of health facilities in Nigeria based on a 1926-7 map

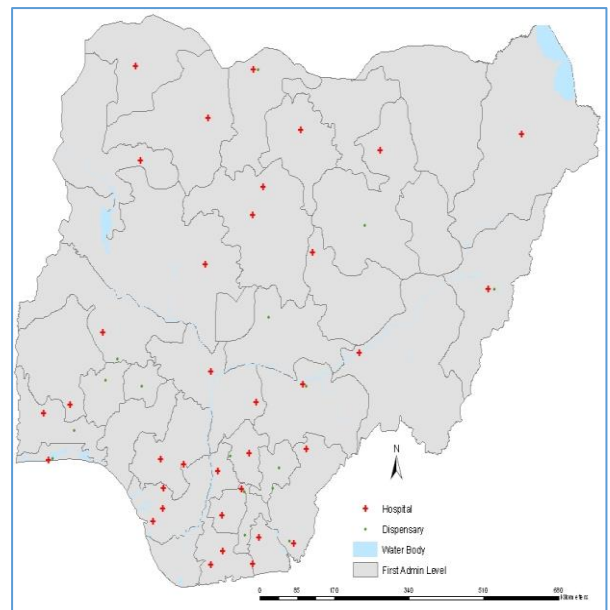
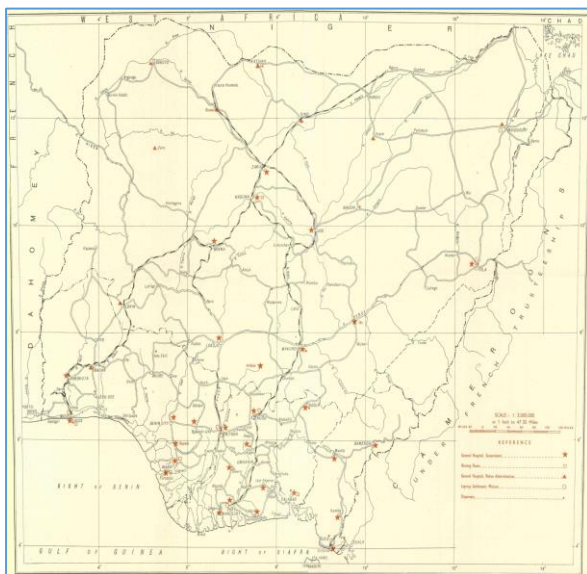


Figure 7 Distribution of health facilities in Nigeria based on a 1934 map

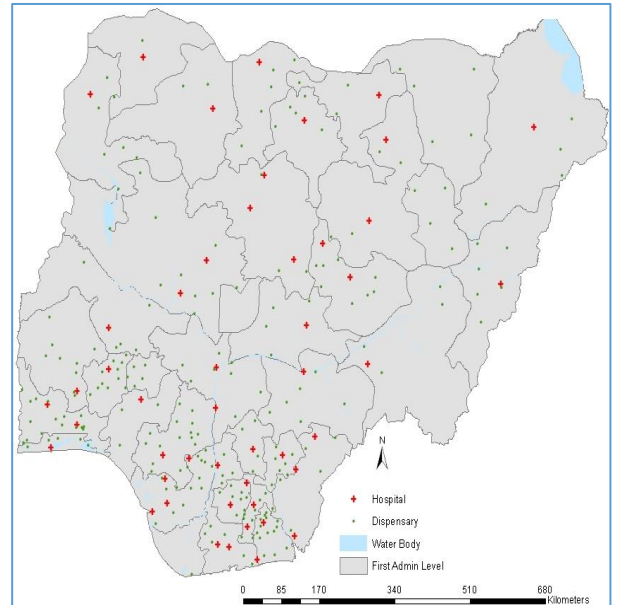
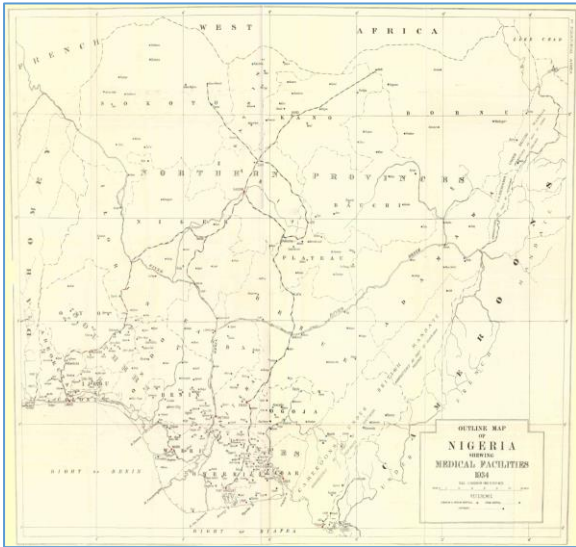
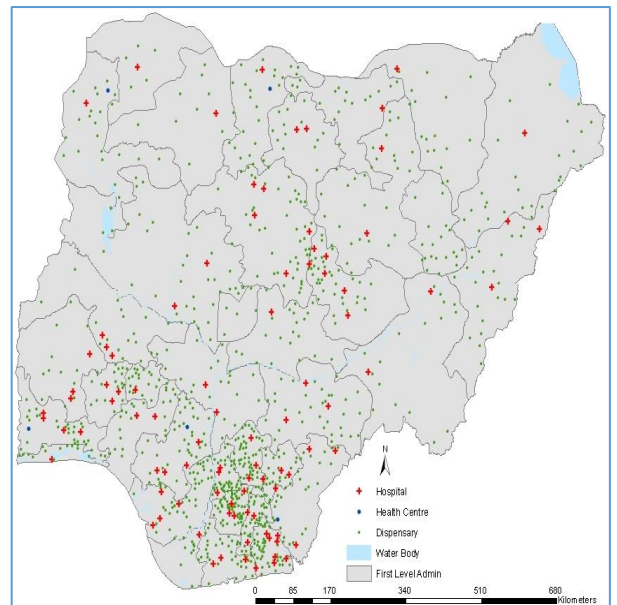
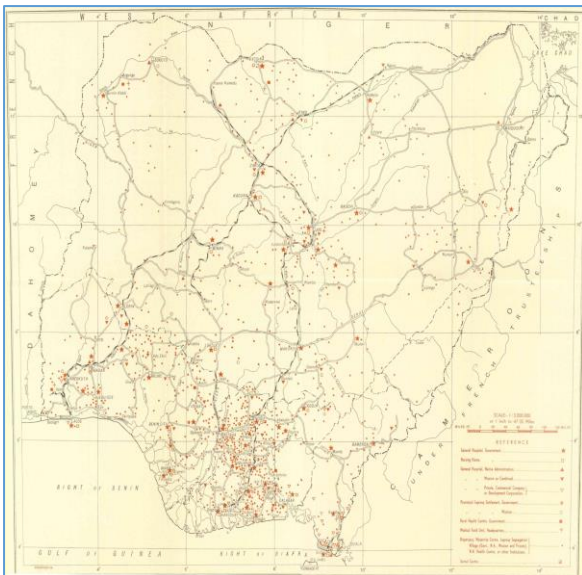


Figure 8 Distribution of health facilities in Nigeria based on a 1952-3 map



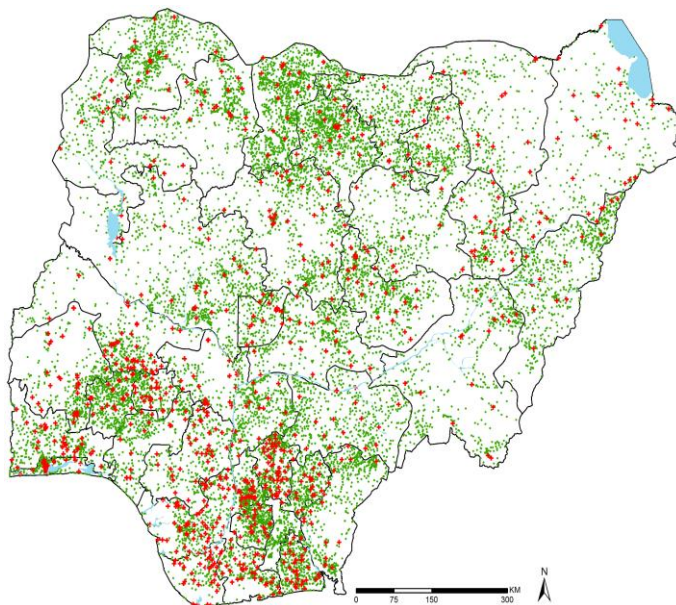
3.2.2 Contemporary health facility mapping efforts

In recent years, there have been several partial mapping activities within the health sector using Geographic Information Systems (GIS) dealing with specific areas of interests. First, a service availability mapping exercise was undertaken in 11 states in 2006-7⁴⁹. Second, a service utilisation mapping of health facilities accredited to the National Health Insurance Scheme (NHIS) in 2007-8⁵⁰. Third, the National Health Management Information System (NHMIS) unit of the FMoH mapped all service delivery points in selected LGAs in 2010⁵¹. Fourth, an HIV/AIDS service provision mapping exercise was undertaken by the FMoH in 2010-1^{52,53}. Finally, a PHC facility mapping effort was undertaken by the National Primary Health Care Development Agency (NPHCDA) at ward levels in 2011⁵⁴⁻⁵⁵.

As of December 2011, the Directory of Health Facilities in Nigeria had listed 34,173 health facilities from the 36 states and the Federal Capital Territory. Of these, 22,850 are public facilities, which consist of 21,808 PHC facilities, 969 secondary and 73 tertiary health facilities. In June 2017, the Department of Health Planning Research and Statistics reported that a master list with private and public health facilities was being updated in coordination with states, LGAs and individual practitioners.

Figure 9 displays the distribution of hospitals and non-hospitals, which was updated in 2016, that could be mapped based on coordinate and data availability. A more thorough description of this process is available in Section 6.3 'Mapping health facility distribution'.

Figure 9 Distribution of 19,698 public health facilities, hospitals (red) and non-hospitals (green)



4 Malaria control in Nigeria

4.1 Overview

Malaria is endemic in Nigeria and 170 million Nigerians (97%) are at risk of infection. Consequently, malaria is a high priority for the FMoH.

The National Health Policy 2016 Priority objective 4.1.2 'Prevention and Control of Communicable Disease' ¹⁵ lists five policy orientations/initiatives for malaria:

1. Reduce malaria transmission through integrated vector management (IVM)
2. Ensure prompt parasitological diagnosis and appropriate treatment of clinical cases
3. Reduce burden of malaria prevention and treatment by ensuring universal availability of IPTp
4. Promote local production and affordability of artemisinin-based combination therapy (ACTs)
5. Improve access to antimalarial commodities and encourage innovation for malaria control and innovation.

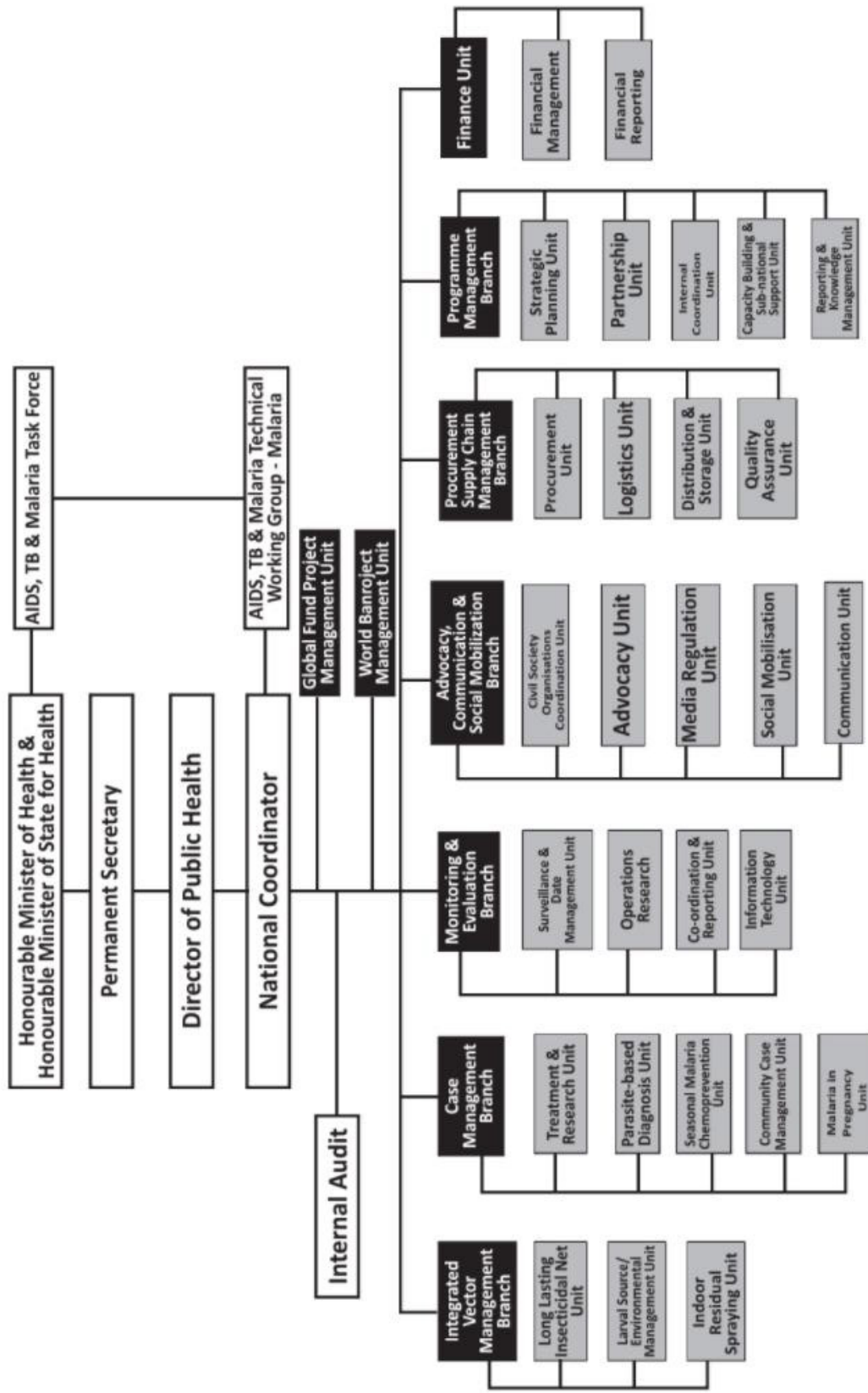
4.2 NMEP structure

The NMEP is responsible for programming and implementing malaria control activities in Nigeria under the FMoH. This includes data management for all malaria-related data including routine reporting, surveillance, surveys and operations research. The NMEP is dependent on and interlinked to a core group of international donors and international and national implementing partners in the public and private sectors. The NMEP plays a traditional policy, coordination and regulatory role but also serves as a significant fundholder and implementing agency.

NMEP comprises six units (Figure 10) representing the programme's core tasks: (i) IVM; (ii) case management; (iii) Monitoring & Evaluation (M&E); (iv) advocacy, communication and social mobilisation; (v) procurement supply chain management; and (vi) financing. Currently, these branches work independently and relate directly with the National Coordinator. Branches also relate directly with relevant developmental partners and other stakeholders.

Partners involved with malaria control form the Ministerial Task Team on AIDS, Tuberculosis and Malaria Technical Working Group for malaria (TWG-Malaria). The overall objective of the TWG-Malaria is to prioritise within the FMoH to strengthen coordination, programme management, performance, information flow and alignment of the existing malaria control activities. The TWG-Malaria is responsible for reporting progress, actions and results of the programmes and progress towards strengthening FMoH leadership, systems and capacity on malaria control and in identifying and support development efforts of the RBM Partners and the government at all levels ⁵⁷.

Figure 10 NMEP organisational chart

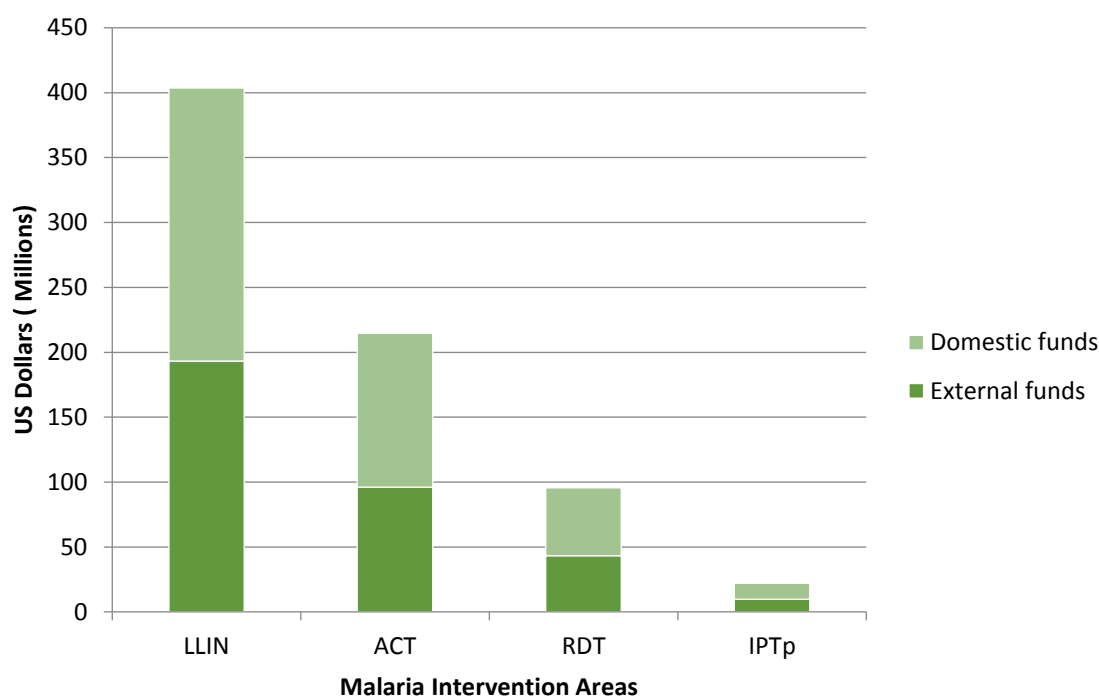


Source: Nigeria NMEP, 2017

4.3 Financing malaria control

The Federal Government allots 6% of its budget toward health, which is significantly less than its commitment to 15% ¹⁵. Consequently, Nigeria, like other malaria-endemic countries, relies on several partners to support programme activities. Figure 11 depicts each malaria control strategy and the shares funded by domestic versus external sources.

Figure 11 Domestic and External Funding of Malaria Intervention Areas in Nigeria, 2018 - 2020



Data source: NMEP presentation, Malaria Implementation in Nigeria: Efforts Towards Elimination – successes and challenges, 20 April 2017

The majority of funding for malaria control activities is from the GFTAM and PMI.

GFTAM

Between 2006 and 2016, the Global Fund malaria investments dispersed in Nigeria was USD 950,531,723 of USD 1.3 million committed ⁵⁸. Between 1 February 2015 and 31 December 2016, Nigeria implemented a USD 400,253,346 malaria grant under the New Funding Model of the Global Fund ⁵⁹. The proposed FY 2017 GFTAM malaria funds request for Nigeria was USD 300 million.

PMI

In Financial Year 2011, Nigeria was selected as a PMI focus country. PMI’s presence in Nigeria began with support in three states (Cross River, Zamfara and Nasarawa). In 2012, PMI expanded to six more states (Sokoto, Bauchi, Benue, Ebonyi, Oyo and Kogi), and in 2013, added two more states (Akwa Ibom and Kebbi), for a total of 11 states. A strategy review meeting held in April 2016 revisited the states for PMI support. States were selected based on malaria disease burden, LLIN coverage and use, presence of other donors, strength of state leadership and security. Based on these criteria, ten states were retained and Kogi, with a malaria prevalence of 5%, was replaced with Plateau State due to its malaria prevalence of 36%. Support to Kogi State was phased out in the calendar year 2016. The projected population of the 11 states to receive

PMI support in 2018 is USD 56.3 million. PMI provides support to all 230 LGAs. The Global Fund is also supporting eight of the 11 PMI-supported states. Currently, PMI and the Global Fund assist states by supporting 60% to 80% of their public health facilities. The proposed FY 2017 PMI budget for Nigeria was USD 75 million.

Partner support for key malaria control areas

Other partners support key areas of the NMEP malaria control strategy. Table 1 provides a summary of malaria intervention by malaria control partner or project.

Table 1 Development partner support by key malaria control areas

Partner/ Project	Key areas supported
Federal Government Nigeria – MDG	LLINs, rapid diagnostic tests (RDTs), ACTs, sulphadoxine-pyrimethamine (SP), human resources
Global Fund	LLINs, RDTs, ACTs, SP, diagnostics, M&E capacity building, human resources in 15 LGAs. Currently supporting 24 states.
World Bank	All intervention areas in 7 states - <i>Project ended March 2015</i>
USAID/PMI	LLINs, RDTs, ACTs, SP, MIP, ACSM, diagnostics, M&E, capacity building at national level and in 14 states
DFID	LLINs, RDTs, ACTs, SP, diagnostics, M&E, SMC, capacity building, demand creation at national level and ten states – <i>Project has ended</i>
WHO	Technical assistance
CHAI	Severe malaria and SMC in some LGAs in two states – <i>Project has ended</i>
UNICEF	iCCM in two states – <i>Project ended March 2017</i>

4.4 Health information management for malaria data

In 2014, the 56th session of the National Council on Health approved the use of a single, integrated and decentralised national routine health database hosted at the FMoH and the Department of Health Planning, Research & Statistics (DHPRS) on a DHIS 2 platform. Harmonised NHMIS tools for data collection and reporting for routine data management were also instituted among all programmes and implementing partners ⁶⁰.

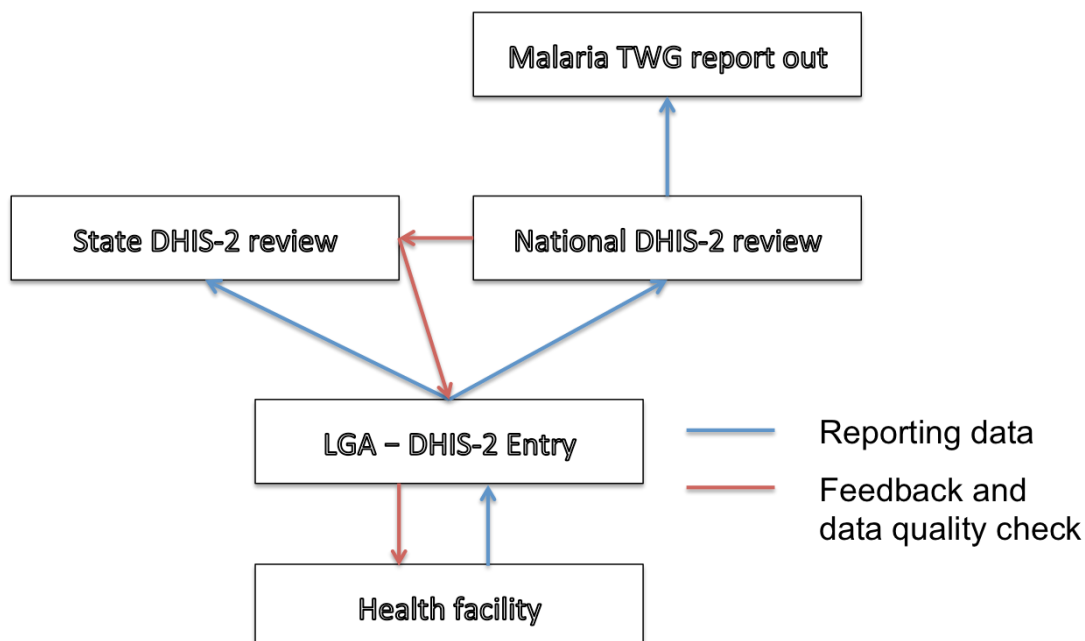
Routine reporting of malaria-related data from health facilities comprises two levels of data capture:

Level 1 Data is generated and captured at health facilities using harmonised tools, ie. hard copy registers and summary forms. These are the primary data collection tools for recording and reporting services provided at the health facilities.

Level 2 DHIS 2 is utilised at the LGA, state and national levels, used to consolidate data from all the health facilities in the country (NMEP, 2017).

Malaria unit data from health facility registers are reported at the end of each month using the HNMIS monthly summary form. The monthly summary form from both private and public health facilities within each LGA are collated by the LGA M&E officers and entered into DHIS 2. Once entered in DHIS 2, the state and national levels can access the data. Community-based health data is not yet part of the National Health Management Information System (NHMIS) but is planned to be included in the near future. While dissemination reports are not distributed on a regular basis, malaria indicators are reviewed and shared with local and international partners at the monthly national Malaria Technical Working Group meeting. This process is illustrated in Figure 12.

Figure 12 Flow of malaria reporting and feedback, NHMIS, Nigeria



In 2016, 70% of health facilities reported through the DHIS 2, and of those 59% were reporting on time (NMEP HMIS, 2017). While this is progress for the NMEP relative to the previous years, it remains below the M&E targets of 90% and 80%, respectively. Further, the World Malaria Report states that malaria case reporting is at less than 50% in Nigeria, with only 8% of malaria cases captured by surveillance system ³². There are several challenges that are contributing to this scenario, including the lack of a regularly updated master health facility list. To counter this issue the FMoH produced a directory of health facilities in Nigeria in 2011, which replaced the first (2000) version. The FMoH assigned a National Provider Identifier (NPI) to each health facility to enhance the information system ⁶⁰. (An updated master [public] health facility report is also provided with the current epidemiological profile.)

Other challenges include:

- Lack secondary and tertiary facilities reporting through NHIMS/DHIS 2
- Understaffing at health facilities and high turnover of staff leading to gaps in quality data management
- Low levels of supervision from some LGAs to the health facilities due to budget constraints
- Inadequate NHMIS tools at the health facility level – one contributor to this is still existing parallel reporting mechanisms by donors, government agencies and programs, which overburden the few available health facility staff ⁶¹
- Irregular data quality audits and inadequate operational research to improve data quality

4.5 Drug and insecticide resistance monitoring

4.5.1 Drug resistance monitoring

Nigeria has conducted Drug Therapeutic Efficacy Tests/Trials (DTETs) on chloroquine (CQ) and SP in all six epidemiological zones since 2002. A 2009 DTET study showed a clinical cure rate of 100% and an Adequate Clinical and Parasitological Response (ACPR) of about 98% for first-line ACT treatments artemether-lumefantrine (AL) and artesunate-amodiaquine (AA).

The Malaria Parasite Sentinel Surveillance (MPSS) system was established in April 2014 to monitor daily confirmation of presumptive diagnoses and monitor parasite clearance in individuals. The aim of this system is to provide the NMEP and its partners with detailed information that can be used for measuring the effectiveness of the antimalarial programme. Reporting sites have been established in 24 states throughout the country. There are also 13 non-reporting states ⁶².

Several challenges were identified with the MPSS in its early phases, mostly surrounding the need for trained laboratory scientists to validate slide results. There were also issues in regular monthly reporting.

4.5.2 Insecticide resistance monitoring

The effectiveness of vector control interventions is affected by mosquito behaviour and insecticide susceptibility. Insecticide resistance in *An. gambiae s.s.* has been reported in several regions in Nigeria through independent research, including: Kaduna and Zaria in the North and Abeokuta, Ibadan and Lagos in the South South. Pyrethroid, carbamate and dichloro-diphenyl-trichloroethane (DDT) resistance have also been reported for *An. gambiae s.s.*. Other vectors have also demonstrated resistance, including *An. funestus* to dieldrin and DDT and *An. Arabiensis* to pyrethroids ⁷.

Conducting vector sentinel surveillance and resistance monitoring is strategy six in the NMSP 2014-2020, which establishes the target of at least three vector surveillance sentinel sites in each of the six ecological zones. In 2011, 14 sentinel sites for entomological surveillance were established, with six of these sites funded through the PMI Africa Indoor Residual Spaying (AIRS) project. Vector surveillance and monitoring surveys are scheduled for every two years within the NMSP, with the first one conducted in 2015.

5 A timeline of malaria control in Nigeria

In the 2013 epidemiological profile, Snow et al. presented a comprehensive history of malaria control in Nigeria ⁵². This rich chronicle of history from the 1900s to 2013 reflects the laborious effort in retrieving and reviewing clandestine literature, colonial reports, and programme documentation and published articles. The current updated profile presents events from the year 2000 and after.

The first summit of African leaders on malaria was held in Abuja in April 2000. This provided much needed national and regional political support to the objectives outlined in the Abuja Declaration to essentially ensure that over the next five years at least 60% of at-risk populations would receive prompt and efficacious treatment, sleep under an LLIN, or receive at least two doses of IPTp with SP if pregnant.

In 2001, Nigeria launched a five-year strategic plan focusing on RBM targets⁵⁸ under the policy stewardship of the NMCP and with the aim of reducing the malaria burden by 25% by 2005. An LLIN strategy was developed to ensure 60% coverage among children by 2005, simultaneously promoting the creation of a private sector market combined with social marketing initiatives. Partners engaged with the FMOH at state levels for LLIN distribution included the UN International Children's Emergency Fund (UNICEF) (Ogun, Bauchi, Enugu and FCT-Abuja); the Futures Group/DFID (Ekiti, Jigawa, Benue and Enugu); USAID/Basic Support for Institutionalizing Child Survival (BASICS) (Lagos, Kano and Abia); and USAID/NetMark (Edo, Rivers, Lagos, Kano, FCT and Abia). Despite these initiatives, by 2005 LLIN use by children aged less than five years was only 1.7% ^{63,64}. During much of the 2001-2005 national policy, CQ and SP were the recommended first- and second-line antimalarial regimens, respectively. However, sensitivity tests undertaken across the country in 2002 revealed unacceptably high treatment failures with CQ (*circa* 39%) and SP (*circa* 43%) ⁶⁵. In 2004, the efficacy of two candidate ACTs were evaluated. AL was selected as first-line treatment in 2005 according to the evaluation results ^{66,67}.

The second, post-Abuja strategic plan was launched in 2006. This plan revised targets to 80% coverage of key interventions, re-invigorating the role of selected IRS and environmental management ⁶⁶ with a combined aim to reduce the malaria mortality and morbidity burden by 50% by 2010. In 2006, the optimistic vision of a "Malaria free Nigeria" was first declared. However, coverage of LLINs across the country by 2008 was extremely poor, with only 5.5% of children below five years of age sleeping under a treated net (NPC, 2009). Of all unprotected children in sub-Saharan Africa not sleeping under a net in 2007, a quarter were Nigerian ⁶⁸.

Between 2004 and 2006, overseas development assistance (ODA) for malaria control was between USD 15 and USD 23 million per year. Between 2007 and 2010, USD 117 million was disbursed by the World Bank to support the delivery of interventions in seven states (Akwa Ibom, Anambra, Bauchi, Gombe, Jigawa, Kano and Rivers). Nigeria made successful applications to the Global Fund during Round 2 (USD 20 million), Round 4 (USD 64 million), and Round 8 (USD 220 million). Round 8 funding was largely used for mass LLIN campaigns in seven additional states, not covered by the World Bank Booster program (Adamawa, Ekiti, Kaduna, Kebbi, Niger, Ogun, and Sokoto).

Since 2007, other donors have included USAID, DFID, UNICEF, PMI and Japan International Cooperation Agency (JICA).

It is estimated that between 2008 and 2010, USD 3.5 million was spent on malaria control out of the Nigerian governmental budget and USD 78 million was disbursed through the Debt Relief Millennium Development Goals Achievement Fund (MDG-F) ⁶⁹. Nearly USD 600 million of external funds were provided for Nigeria's national malaria control efforts between 2004 and

2010. In 2009, donor disbursements reached a peak of around USD 325 million. While this is a staggering amount of ODA, it remains less than the estimated USD 4.46 needed per person at risk of malaria infection ⁷⁰.

In 2009, the third strategic plan was launched. This plan provided a roadmap for malaria control in Nigeria, focusing on universal and equitable access and rapid scale up of a package of core interventions. Resultantly, from 2009 to 2013, ACTs, RDTs, and LLIN distribution were massively scaled across all states with support from donors such as the Global Fund, World Bank, DFID and PMI. During this period 57.8 million LLIN were distributed nationwide during an LLIN replacement campaign (NMEP HMIS, 2015). The percentage of health facilities with ACT in stock increased from 22% in 2006 to 52%, reflecting a slow but steady increase in compliance with the 2004 policy of ACTs as the first-line treatment ³⁸.

A rapid impact assessment (RIA) of antimalarial interventions conducted in 2014 and 2015, showed a plausible impact of this scale-up on reducing malaria mortality in the general population by 18% from 2009 to 2012. However, the RIA also identified a sharp increase in malaria cases between 2012 and 2013 ³⁸.

Indoor residual spraying (IRS) has not been implemented at the national level and has only occurred in specific states and LGAs where funding has been available. In 2008, IRS was implemented in three LGAs in seven states supported by the World Bank Malaria Booster Program (Bauchi, Jigawa, Gombe, Kano, Anambra, Akwa-Ibom and River State) and one state supported by PMI (Nassarawa) using alphacypermethrin, lambda-cyhalothrin and deltamethrin. Between 2009 and 2011, Lagos State started a campaign of IRS covering 246,803 households ⁷¹.

5.1 Malaria control under National Malaria Strategic Plan 2014-20

The current National Malaria Strategic Plan covering 2014 to 2020 aims to achieve pre-elimination status (less than 5,000 cases per 100,000 persons) and reduce malaria-related deaths to zero by 2020. It also continues the scale-up of intervention strategies including LLIN universal coverage, and a new emphasis on IRS, and strategic use of larval source management, and calls for a “reinvigoration” or use of SP for IPTp and SMC. To achieve these aims, the plan lays out seven objectives⁷:

1. To ensure at least 80% of targeted population utilises appropriate preventive measures by 2020.
2. To test all care-seeking persons with suspected malaria using RDT or microscopy by 2020.
3. To treat all individual with confirmed malaria seen in private or public facilities with effective anti-malarial drugs by 2020.
4. To provide adequate information to all Nigerians such that at least 80% of the populace habitually takes appropriate malaria preventive and treatment measures as necessary by 2020.
5. To ensure the timely availability of appropriate antimalarial medicines and commodities required for prevention and treatment of malaria in Nigeria wherever they are needed by 2018.
6. At least 80% of health facilities in all LGAs report routinely on malaria by 2020.
7. To strengthen governance and coordination of all stakeholders for effective programme implementation towards an “A” rating by 2018 on a standardised scorecard.

5.2 LLIN coverage 2014-6

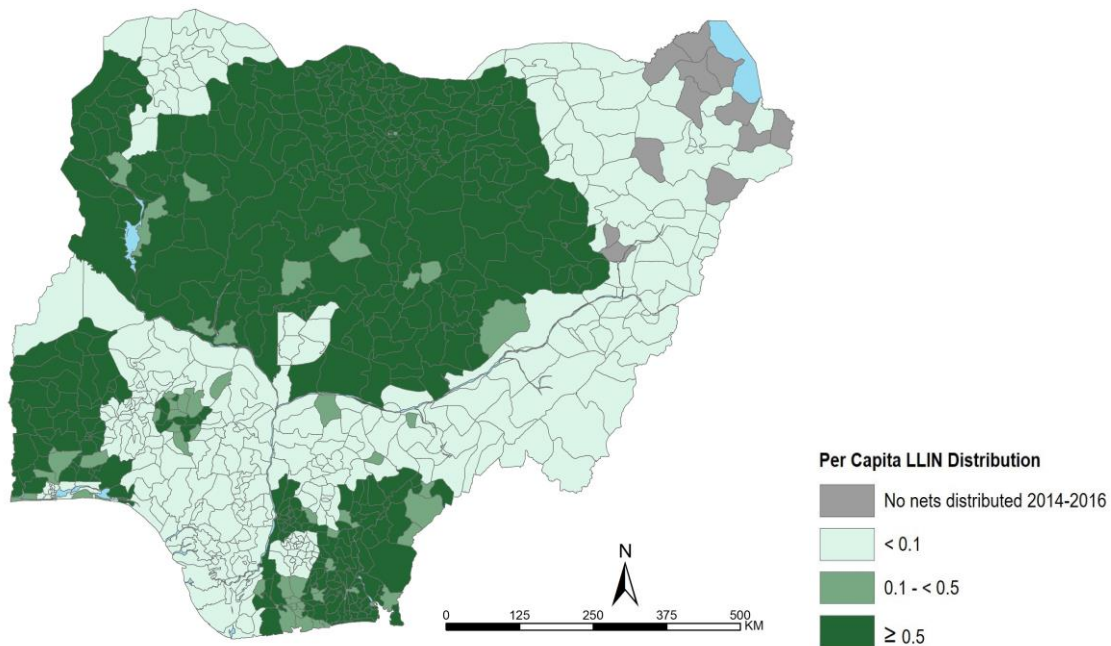
Seventy-eight million nets were distributed between 2014 and 2016³². This leaves an operational gap as the country requires 34 million LLINs for routine distribution in 37 states⁵⁹. Since 2011, LLINs have been continuously distributed free of charge through antenatal clinics (ANC), the routine immunisation services through the Expanded Programme of Immunisation services (EPI), and through mass campaigns. LLINs are also distributed through community programmes and the commercial private sector, which has a smaller role in net distribution. In 2016, 185,531 LLINs were distributed through school programmes in Jigawa, Katsina and Kogi states (NMEP HMIS, 2017).

Nigeria uses the “rolling mass campaigns” approach. These campaigns are conducted in different states each year; state selection is staggered for every three years and based on malaria risk, previous malaria control activities and routine LLIN distribution gaps. In 2014, mass campaigns occurred in the following states: Anambra, Akwa Ibom, Bauchi, Eketi, Gombe, Jigawa, Nawasara, Niger, Ogun and Rivers. In 2015, mass campaigns were completed in Abia, Cross Rivers, Ebonyi, Kaduna, Kano, Katsina, Kebbi, Plateau and Zamfara States. In 2016, only Oyo state had a mass LLIN campaign (NMEP HMIS, 2017). During this period mass campaigns were not conducted in the following states: Adamawa, Bayelsa, Benue, Borno, Delta, Edo, Enugu, Federal Capital Territory, Imo, Kogi, Kwara, Lagos, Ondo, Osun, Sokoto, Taraba and Yobe (NMEP HMIS, 2017).

We have developed a map to reflect programme activities using DHIS 2 routine and mass distribution data between 2013 and 2016. These data⁸ reflect routine distribution through national ANC and the EPI as well as mass distributions (Figure 13).

⁸ NMEP has noted that data used to develop map suffers from poor data quality

Figure 13 LLIN coverage 2014-6



The percentage of households with at least one ITN for every two people increased from 22% in the 2013 DHS (Figure 17) to 35% in the 2015 MIS (Figure 18). The percentage of the total population that slept under an ITN increased from 23% in 2010 to 37% in the 2015 MIS. The percentage of the population that slept under an ITN in households owning at least in one ITN did not change between 2010 (49%) and 2015 (50%) (Figure 16 and Figure 17).

New maps on ITN ownership and use were produced using 2003, 2008 and 2013 DHS surveys as well as 2010 and 2015 MIS surveys. Figures 14 to 18 reflect improvement in access to and usage of ITNs.

Figure 14 ITN usage (l) and universal coverage (r) in Nigeria, 2003

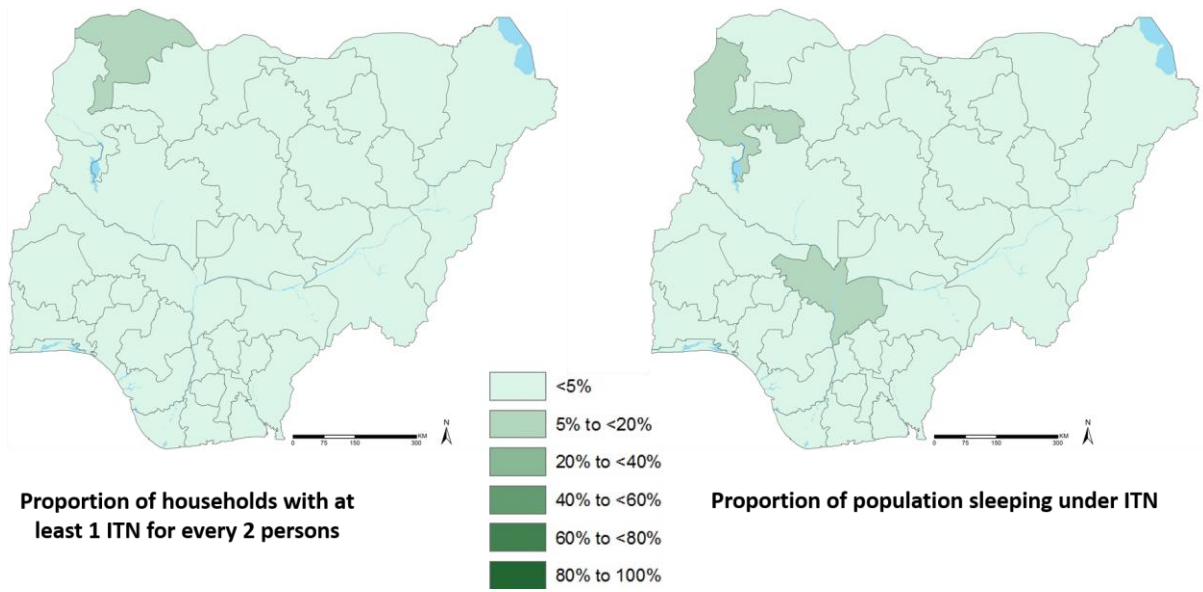


Figure 15 ITN usage (l) and universal coverage (r) in Nigeria, 2008

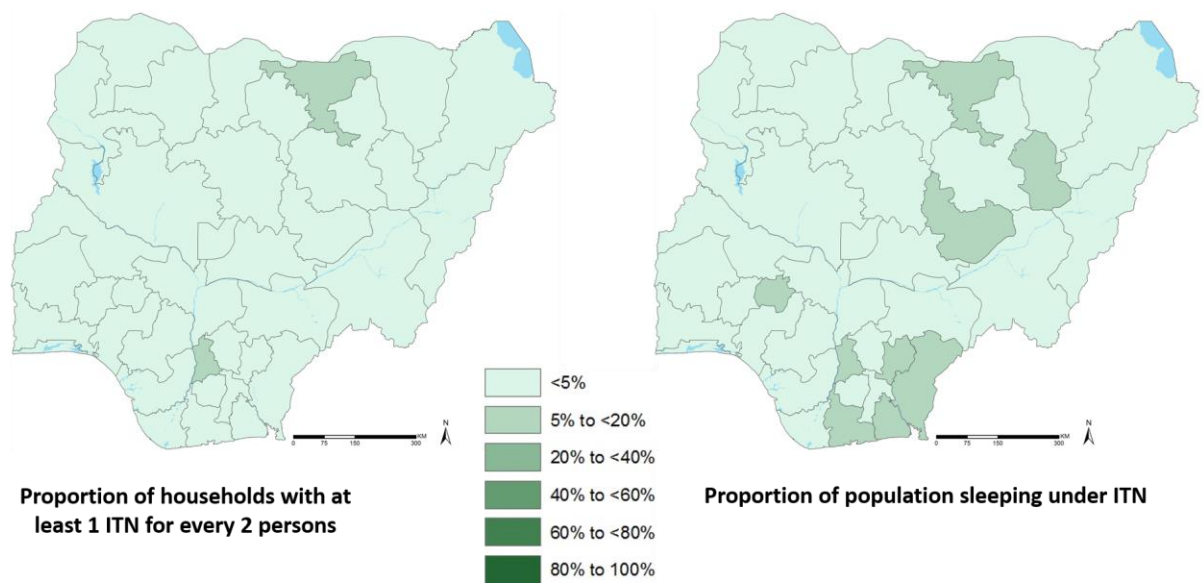


Figure 16 ITN usage (l) and universal coverage (r) in Nigeria, 2010

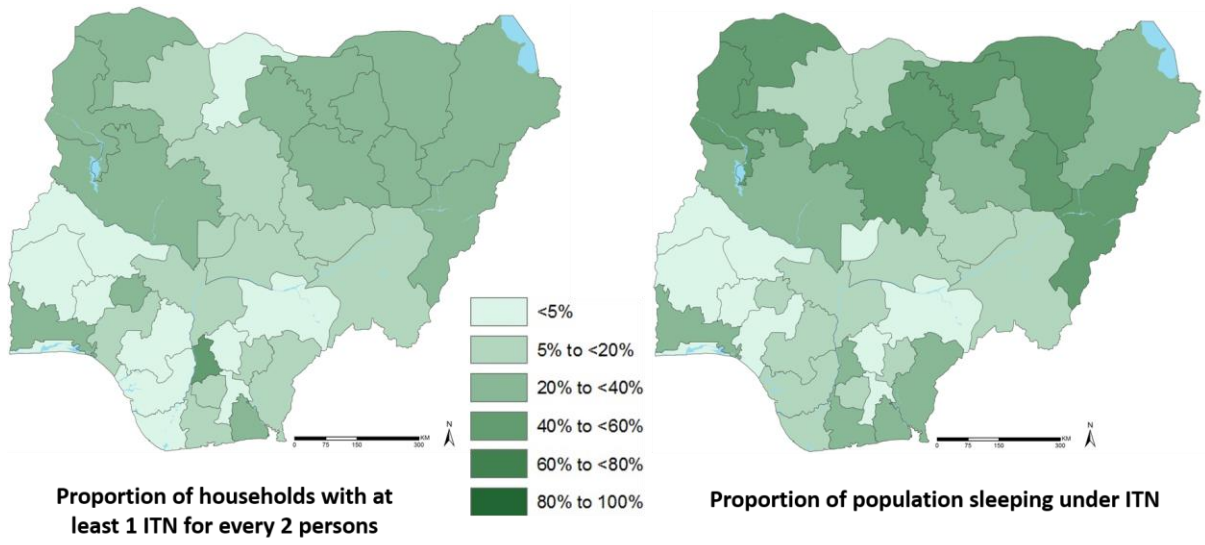


Figure 17 ITN usage (l) and universal coverage (r) in Nigeria, 2013

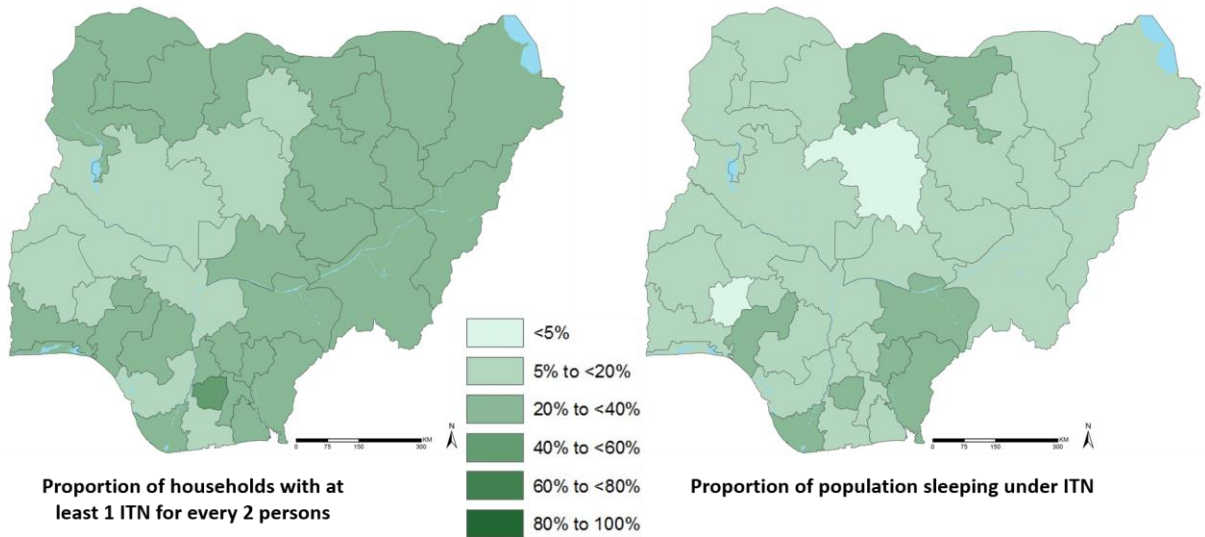
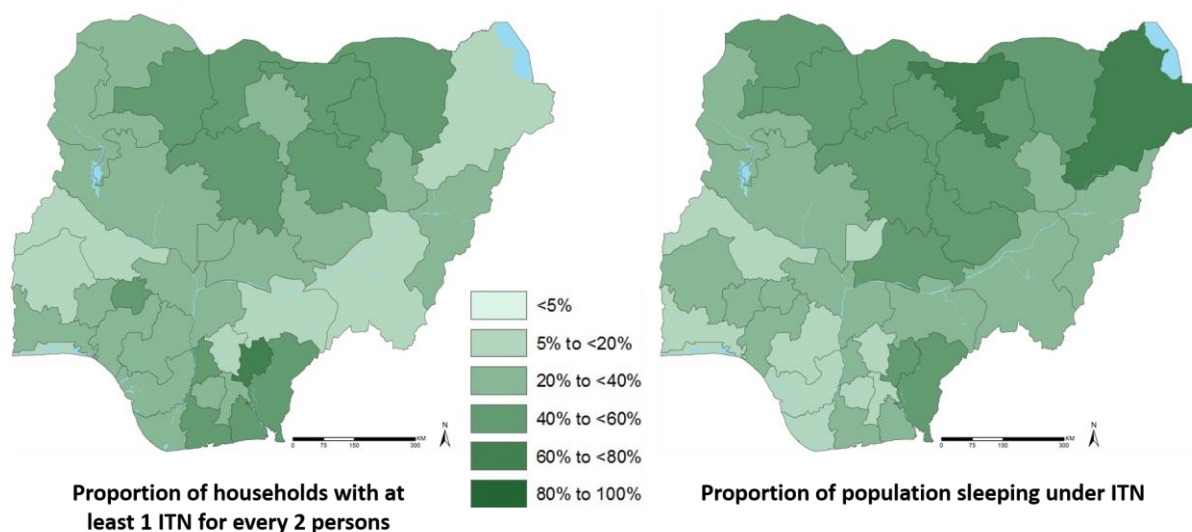


Figure 18 ITN usage (l) and universal coverage (r) in Nigeria, 2015



5.3 IRS 2014-6

The 2014-20 NSP calls to scale up IRS in targeted areas to interrupt malaria transmission. Specifically, the relevant IRS strategies and their associated targets in the NMSP prevention section are:

1. At least 40% of households in IRS targeted areas will be protected by 2020.
2. At least 85% of all structures in targeted LGAs will be covered using IRS during each spray cycle.

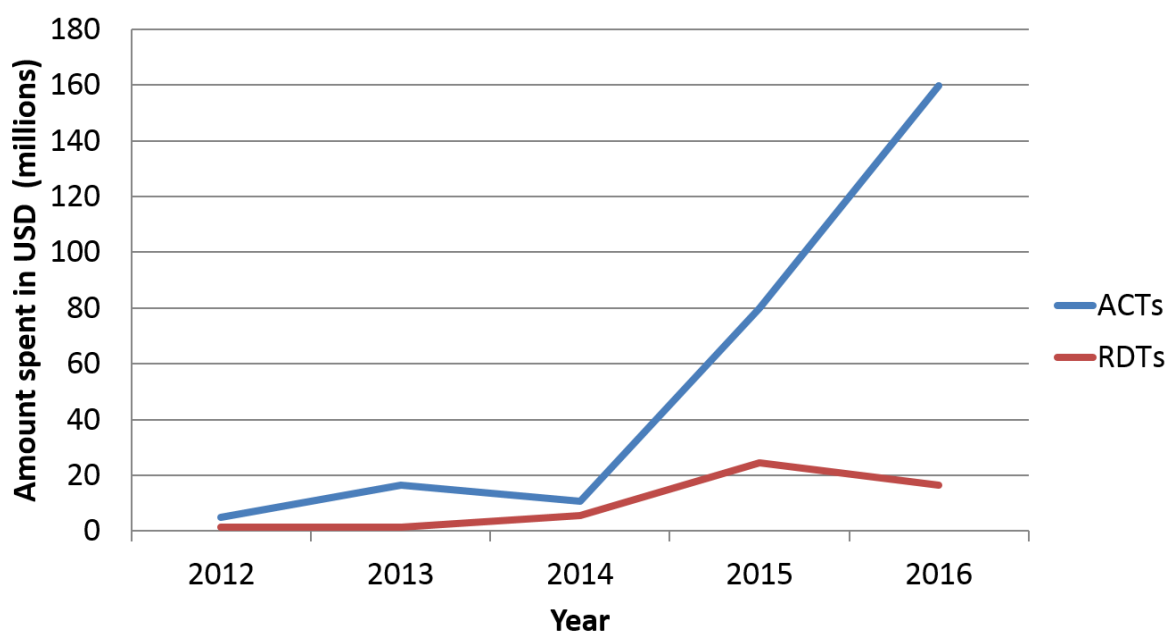
IRS is a supplementary intervention to LLINs in the current NSP. National coverage of IRS is estimated at 1% as reported in the 2015 MIS ⁷².

Most states did not have resources to continue IRS activities upon the conclusion of the World Bank Booster programme in March 2014. The exception was Lagos, which has consistently conducted IRS in two LGAs since 2009 ⁷³. In 2016, the Public Private Partnership (PPP) strategy was developed as part of the effort to scale up IRS and the Federal Government provided funds for a small IRS pilot to cover six selected states (ie. one per geo-political zone): Nasarawa (North Central), Bauchi (North East), Jigawa (North West), Lagos (South West), Rivers (South South) and Anambra (South East). IRS was implemented over a one and half month period in November and December 2015 using alphacypermethrin, lambdacyhalothrin and deltamethrin. A total of 19,837 households were sprayed, including 30,759 structures and 70,218 rooms. This provided a protective coverage for 130,061 persons ⁷⁴.

5.4 Malaria diagnosis and treatment progress

In alignment to the NMSP priority action points, the NMEP seeks to strengthen diagnoses and treatment of malaria cases, in addition to strengthening IVM. The scale up of parasite-based diagnosis and access to ACTs in the private sector are two ways that Nigeria has improved its ability to reach vulnerable populations for malaria control, with procurement of RDTs and ACTs demonstrated in Figure 19 ⁷.

Figure 19 Procurement of RDTs and ACTs in Nigeria, 2012-6

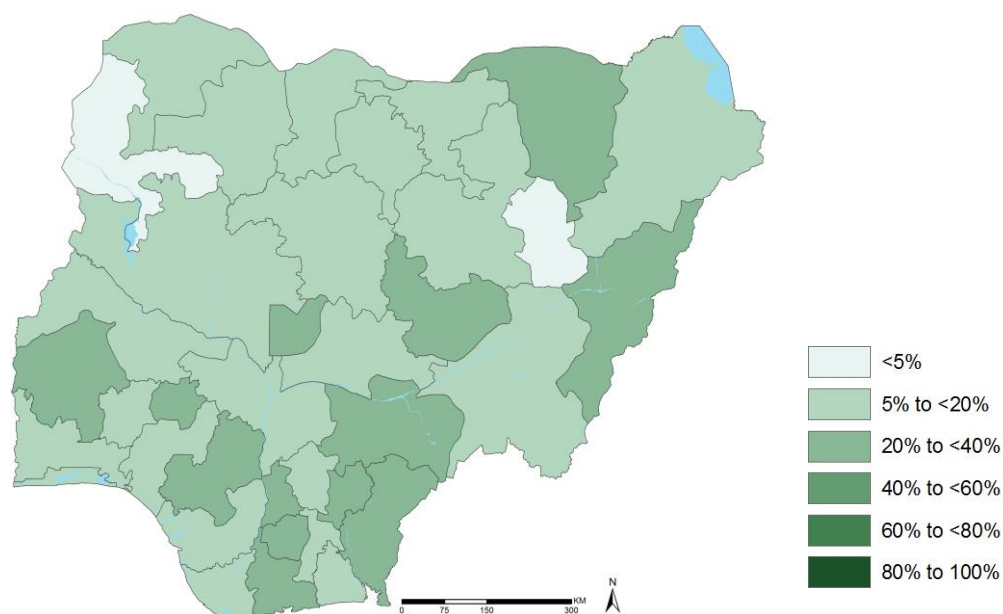


Nigeria implemented the Affordable Medicines for Malaria (AMFm) pilot initiative between 2010 and 2011 to strengthen the private sector (which constitutes about 60% of healthcare services) and to improve accessibility to ACTs ⁷⁵. In 2014-5, quality-assured ACT (QA ACT) market share was 35% in Nigeria and there was a significant decrease in median QA ACT price during the AMFm period ⁷⁵. However, in 2015 QA ACT remained over 3.4 times more expensive than the most popular non-ACT medicine ⁷⁶. Since 2016, over 200 million doses of ACTs have been distributed through public health facilities and the Private Sector Co-payment Mechanism (PSCM), which replaced AMFm ³⁸.

According to the MIS 2015, 23% of women stated that malaria in children should be treated with aspirin, panadol or paracetamol only—a 21% decrease from the MIS 2010. Seventeen per cent reported that CQ should be the drug of choice, which was also an improvement on the 37% reporting in 2010. Nearly one quarter (24%) did not know which medicines could be used to treat children with malaria. Further, while in 2013 18% of children with fever received an ACT in 2013⁹, that percentage more than doubled to 38% in 2015 ^{72,77}. The percentage of children under five years of age with fevers that took ACT appears in Figure 20.

⁹ This is a difficult indicator to interpret as it could mean that either there were more malaria cases, there was more treatment of negative cases or that access to treatment increased. A better indicator would be the % of children <5 years old who were diagnosed with malaria in the past 2 weeks who received ACTs.

Figure 20 Percentage of children under five years of age with fevers that took ACT, MIS 2015



The WHO Rapid Access Expansion (RACe), which piloted iCCM remote areas in Abia and Niger states between 2013 and 2017, has provided evidence indicating the benefits of reducing U5CM. As a result of their findings, the Nigeria Government is planning to extend iCCM to other states and will include the strategy in National Health Service delivery policies ⁷⁸.

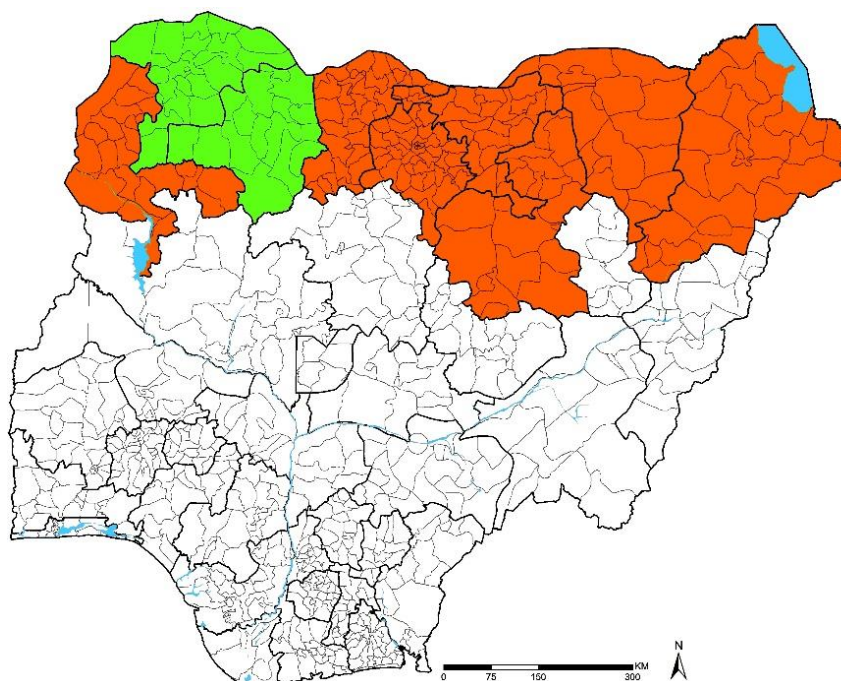
5.5 Seasonal malaria chemoprevention 2014-6

The NMSP 2014-2020 identifies SMC as a primary prevention strategy for the control of malaria in Nigeria. Noor et al ⁷⁹ included nine Nigerian Sahelian states (Bauchi, Borno, Jigawa, Kano, Katsina, Kebi, Sokoto, Yobe and Zamfara) in a spatial decision framework to identify suitable health districts for targeting of SMC. From this analysis, 227 districts were identified for targeting with SMC between 2015 and 2020, with an estimated population coverage of 15.5 million by 2017. The NMSP lists the target population for this intervention as two million children under five years of age in the nine Sahel states. Both SP and AQ are the recommended drugs for SMC ⁷.

Implementation of SMC is contingent upon partner activities and donor funding. CHAI implemented SMC in four districts in Kano State as part of a cross-sectional study of nutrition between 2014 and 2015.

In 2015 and 2016, the NMEP in collaboration with the Malaria Consortium (through achieving catalytic expansion of seasonal malaria chemoprevention in the Sahel [ACCESS-SMC], funded by UNITAID) implemented SMC in Sokoto, and Zamfara, and one LGA in both Jigawa and Katsina states, covering 37 LGAs in total. This resulted in a total population vicarage of 967,000 and an increase of SMC coverage in 2016 at 14.1% of total eligible children for SMC in Nigeria compared to 8.3% in 2015 ³². The remaining funding gap leaves out 190 SMC eligible LGAs. Figure 21 illustrates the shortfall of this implementation strategy by showing actual SMC coverage versus targeted SMC. SMC was included in the Global Fund grant request for 2018-20.

Figure 21 Actual (green) versus targeted (orange) local government areas targeted for SMC, 2016



5.6 Malaria milestones

- 2000 12 million LLINs distributed, with half distributed through the private sector
- 2001 Nigeria hosts RBM summit where the Abuja Declaration was established and 44 African countries pledged to halve malaria mortality in Africa by 2010
- 2001 National Malaria Control Strategy 2001-2005 launched
- 2001 Nigeria institutes IPTp for women in the second and third trimesters of pregnancy
- 2002 Drug Therapeutic Efficacy Tests (DTETs) find high CQ treatment failure (39%) and low therapeutic efficiency for SP (57%), especially in the South South and South East
- 2002 First case of pyrethroid resistance in *An. gambiae* identified in south-west Nigeria
- 2003 Third DHS conducted
- 2005 ACTs adopted as first-line treatment following DTET findings of resistance to CQ and SP. CQ and SP banned as first-line drugs in the treatment of malaria in all age groups
- 2005 National Antimalarial Treatment Policy released, stating that women should receive at least two doses of SP during pregnancy
- 2005 SP included in the national essential list of medicines as an over-the-counter medicine
- 2006 *Ex vivo* tests show *An. gambiae* resistance to permethrin in Zaria
- 2007 Availability of ACTs increased, with nearly 270 million ACT doses administered nationwide
- 2007 Third MICS conducted
- 2008 Fourth DHS conducted

- 2008 Rapid Scale-Up for Impact (SUFII) launched as part of the NSP, 'A road map for malaria control' 2009-2013
- 2008 IRS implemented in three LGAs in each of the seven states, aiming to reach 6,765,146 households with alphacypermethrin, lambdacyhalothrin and deltamethrin
- 2009 NMCP, in collaboration with RBM partners, launches distribution of LLINs across 36 states and the FCT and improved distribution of ACTs in public and private health facilities; 64 million nets distributed in phase 1, to achieve universal coverage until 2012
- 2009 DTET study finds 98% parasitological cure rate for AL and ART-amodiaquine, authenticating their suitability for first-line therapy for uncomplicated malaria
- 2009 NMCP scales up IRS in Bauchi, Gombe, Kano, Jigawa, Ribers, Anambra, Akwa Ibon states to supplement LLIN and environmental management
- 2009 NMCP changes severe malaria treatment policy from quinine to artesunate
- 2009 New NSP (2009-13) developed, which aims for 80% LLIN ownership and use by 2010, and to reduce malaria-related morbidity and mortality by 50%
- 2009 National Malaria Control Strategy (2009-2013) launched
- 2010 NMCP incorporates larval source management as a component of IVM, pilot larviciding is carried out in five locations
- 2010 First MIS conducted
- 2010 High levels of DDT resistance observed in *An. arabiensis* and *An. gambiae* in Oyo, Lagos and Niger
- 2011 Tracking Resistance to Artemisinin (TrAC) study (2010-2) in Ilorin shows sensitivities to artemisinin compounds
- 2011 Four-year Advocacy, Community and Social Mobilisation plan is introduced to encourage reporting and dissemination on malaria
- 2011 National Antimalarial Treatment Policy developed
- 2011 Lagos State Government conducts a malariometric survey in four health zones of Lagos State
- 2011 IRS provided to 63,000 households in 13 states through Government of Nigeria (World Bank Booster Project and PMI)
- 2011 NMCP, with Global Fund, launch Phase 1 of the Affordable Medicines Facility-malaria (AMFm) programme, allowing for affordable purchase of first-line drugs (ACTs). 57,261,301 doses administered from July 2010 to December 2011
- 2011 Fourth MICS conducted
- 2012 Malaria Programme Review (MPR) conducted from November 2012 to April 2013, examining ten years of malaria control
- 2013 DTET monitoring efficacy of dihydroartemisinin-piperaquine and the two other deployed antimalarials at eight sentinel sites
- 2013 SMC targeting children aged three months to 5 years of age (referred to as the Nouakchott Initiative) started in 2013 with two LGAs in Katsina state then expanded to nine northern states
- 2013 iCCM launched by Malaria Consortium and Society for Family Health through the Rapid Access Expansion Programme (RaCE) in Niger and Abia
- 2013 NMCP changed to NMEP

- 2013 Fifth DHS conducted
- 2014 National Malaria Control Strategy 2014-2020 launched
- 2014 All intervention strategy polices harmonised into one national malaria policy
- 2015 Second MIS conducted
- 2016 Fifth MICS conducted
- 2017 Development and launch of national Insecticide Resistance Monitoring (IRM) Plan

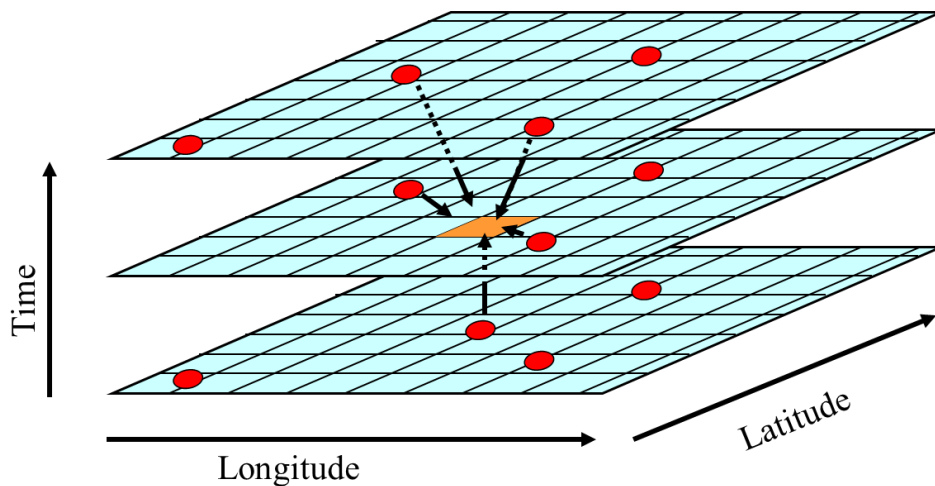
6 Overview of technical methods

The analyses presented here draw on a series of datasets, which were assembled to house information on administrative boundaries, health facility locations, population, parasite prevalence and entomological data. The full digital Pdf library, database and bibliography accompany this report.

6.1 Space-time geostatistical modelling

Geostatistical methods were developed to interpolate data at sampled locations in space and time to provide predictions of quantities at locations and times where data do not exist. All MBG methods operate under Tobler's First Law of Geography, which states that things that are closer in space and time are more similar than those more spatially and temporally distal⁸⁰. When applied within a Bayesian inference framework, these methods are referred to as MBG methods. Bayesian inference allows for better use of sparse data and through the application of prior knowledge of an outcome in an iterative process and also allows for robust estimation of uncertainties around the estimates of the outcome.

Figure 22 Space time Kriging geostatistical model of *P falciparum* data in Bayesian framework



The geospatial modelling strategy used in the current profiles differs from the 2013 profile in that it uses small area estimation (SAE) and provides estimates by state rather than a continuous measure of risk in space, as was done in 2013. SAE is a statistical technique that provides reliable estimates of a target variable in a set of small geographical areas⁸¹. SAE is applied in survey data where it is impossible to have values of the target variable in all the small areas of interest. Unfortunately, sampling from all areas can be expensive in resources and time. The survey designs often aim to get representative samples from the population of interest and hence leaving out some areas in the population of interest.

Spatio-temporal modelling in SAE has an advantage of borrowing information from the neighboring areas when estimating spatially and temporally correlated random effects. These models have been shown to improve the estimate in the non-sampled areas⁸². In hierarchical spatial models, the area variation not explained by the available covariates is split in two components, structured and unstructured for each region. Structured effects reflect the likely

correlation between neighbouring regions while unstructured effects are termed to be independent in each area ⁸³.

Bayesian approach for SAE has potential benefits in the way it consistently uses similar computation methods and software to provide a coherent framework that can handle different types of target variables (e.g. continuous, dichotomous, categorical), random effects structures (e.g. independent, spatially correlated), areas with no direct survey information, models to smooth the survey sample variance estimates and at the same time handle uncertainty about all model parameters.

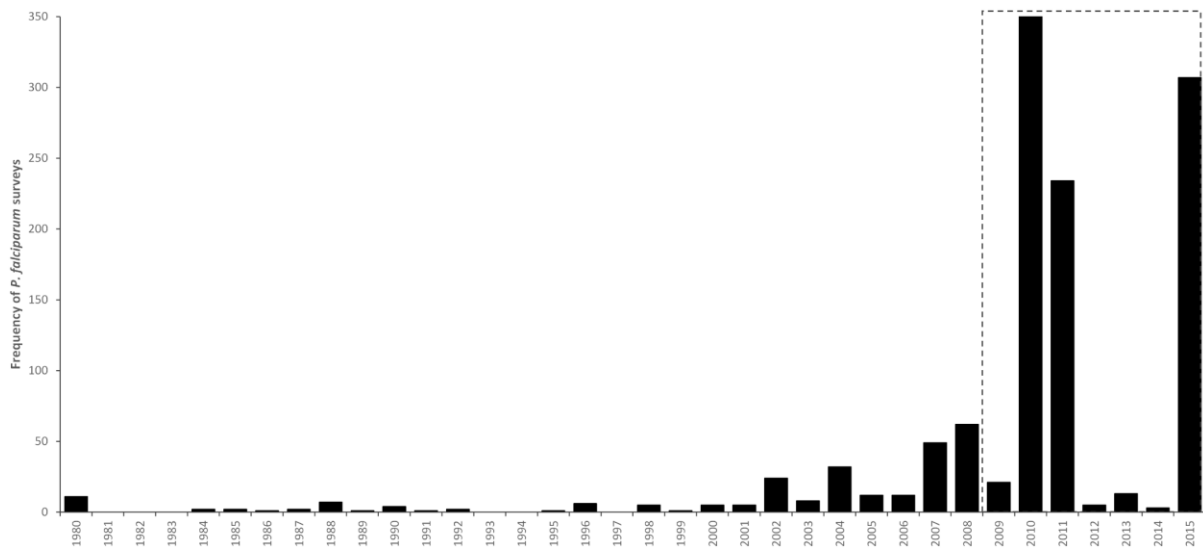
Covariates included in the Nigerian model were TSI, EVI, precipitation and WorldPop's definition of 'urban.'

6.2 Malaria parasite prevalence surveys

Community-based surveys of malaria parasite prevalence have been assembled from a variety of sources including peer-reviewed journals, international and national ministry of health and academic archives, personal correspondence and more recent national household sample surveys. Methods used to identify, extract and geo-code survey reports are presented elsewhere ^{3,84}.

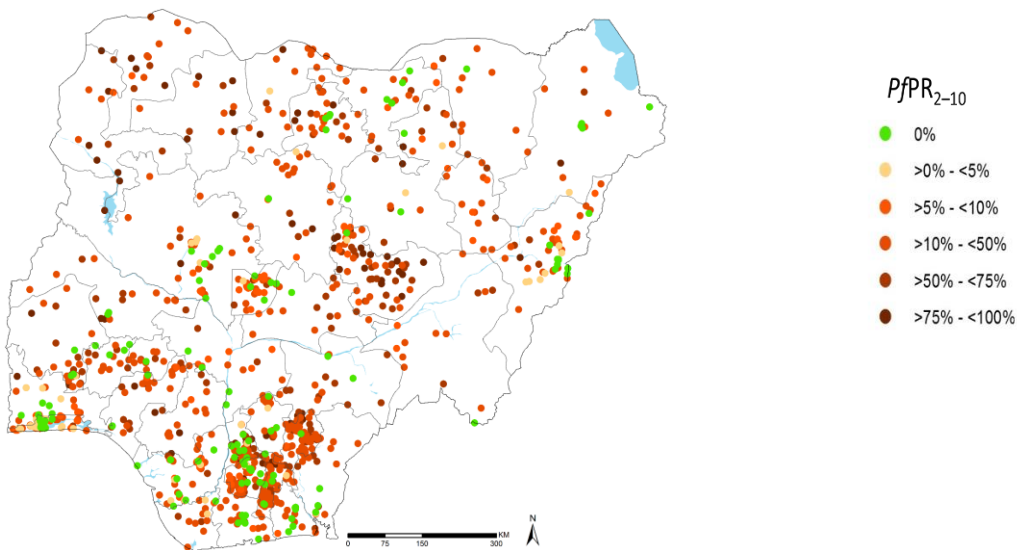
A total of 1,193 survey locations were identified between February 1980 and November 2015 (Figure 24). Four survey locations undertaken during the MIS 2015 had no GPS coordinates. Of the remaining 1,189 surveys at 1,132 unique locations, 209 were undertaken as part of the first MIS in 2010 ⁷⁷ and 116 were sampled prior to net distribution campaigns in Abia and Plateau States as a modified MIS conducted in September 2010 to determine baseline, state-level estimates of malaria prevalence, childhood anaemia, IRS coverage and bed net ownership and utilisation ⁸⁵. Data for 96 sites was provided confidentially by the Carter Center, 153 sites were included from a malaria and anthropometric baseline assessment (MABA) survey conducted by the FMOH in 2011 ⁸⁶ and 306 survey locations were included from the MIS in 2015 ⁷².

Figure 23 Malaria parasite prevalence surveys by year 1980-2015



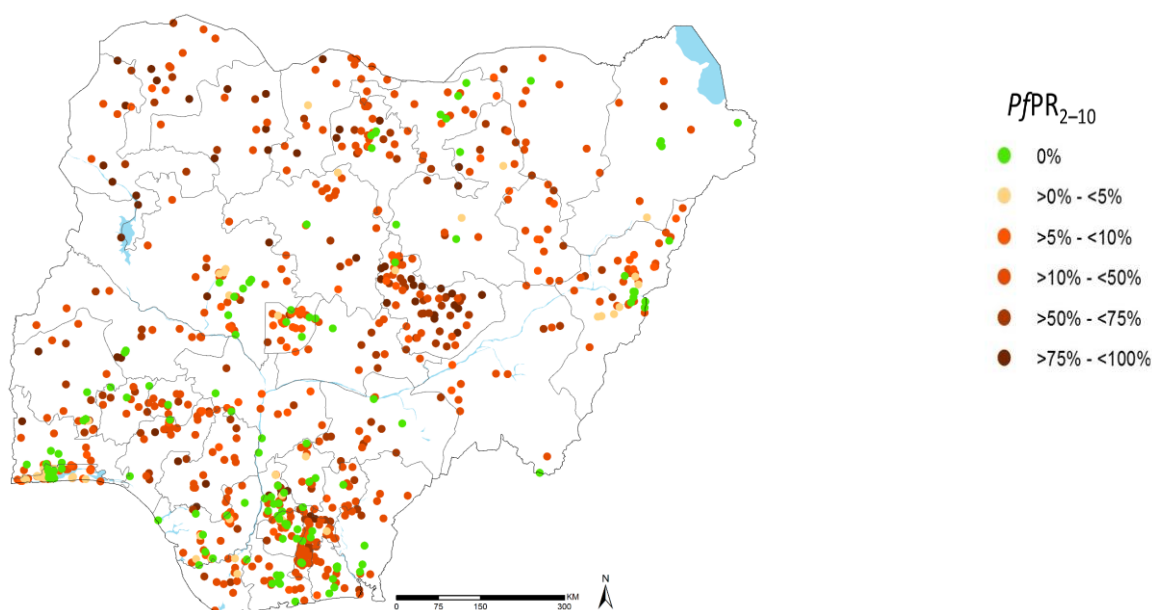
Among the 1,189 time-surveyed locations, 1,084 used microscopy for parasite detection, 100 used RDTs and five used RDTs but positives were confirmed by microscopy. All data assembled is provided to the NMCP accompanying this report for future use and updating.

Figure 24 Locations of 1,189 $PfPR_{2-10}$ data between 1980-2015



To make meaningful comparisons in time and space, a single standardised age range is required. Correction to a standard age for *P. falciparum* was done using adapted catalytic conversion Muench models. These static equations in R-script use the lower and upper range of the sample and the overall prevalence to transform into a predicted estimate in children aged two to ten years, $PfPR_{2-10}$ ⁸⁷ with data most temporarily proximal to prediction dates. Further, this is only to predict to years when a national MIS was undertaken – as such we have therefore selected 934 data points between 2009 and 2015 as shown below (Figure 25).

Figure 25 Locations of 1,189 P_fPR₂₋₁₀ data between 2009-2015



6.3 Mapping health facility distribution

6.3.1 First-level mapping in 2013-4

Health facility lists were provided through an agreement between the NMCP, SuNMaP and the FMoH in separate MS Excel files for each of the 36 states and FCT of Nigeria in 2013⁸⁸. Information on facility code, name, location (state, local government authority, ward), service level (primary, secondary, tertiary), management (public, private, others) was abstracted into a single excel sheet containing 33,142 records.

Data cleaning: The resultant file had several anomalies. To begin with, some wards were missing names in Kano, Ondo and Yobe States. The labelling of service providers was incorrect in several instances (five "primary", two "secondary" and one "closed"), these we relabelled as per the name provided of the facility. Several facilities originally coded as public state-managed services (Army, National Police Force etc) we relabelled to "other" public institution. Fifty-five mission and five community-care providers were incorrectly labelled and we relabelled them as "public" facilities. Several facilities only had facility type instead of a name, and we changed the latter by appending ward names to the facility type and removed the blank names and ward records (seven).

Duplicates: We identified 440 facilities that had duplicated codes despite having different names and locations. We were able to correct 346 facility code duplicates that occurred between states by changing state prefix codes. Gombe and Imo States shared a state code of 16, we changed the state code for Gombe to 15 which was missing in the entire database. The remaining 94 state code duplicates occurred within states and we are unable to correct for these until another file is availed to reconcile the duplicates. We noted these alongside the facilities. Facilities that were duplicated in names but had different facility codes were retained.

Public, private and other facilities: We excluded facilities that were labelled as dental clinics, laboratories, drug stores, X-ray clinics, eye clinics, maternity homes, mental clinics, youth centres or other specialist and teaching facilities that were unlikely to provide routine curative services or "closed" (1854); and facilities labelled as private (10,464). The final public sector facility list contained 20,812 facilities. We developed a new field with facility types extracted

from names and used this to recode facility types with 19,705 offering primary health care, 1,043 offering secondary health care and 68 offering tertiary health care. We have retained, where possible, two columns representing facility codes. The first facility code accompanied the original FMoH database (ten-digit number: first two digits were state code, the second two digits represented LGA code, followed by a one digit facility type code, one digit facility owner code, and finally four digits representing the facility) and the second coding column was used to record the seven-digit code used in the FMoH HIV/AIDS service provision database (not available for 83% of facilities). Hospitals were relatively easy to distinguish within the originator database. However, the nomenclature of all other facilities is confusing and not easy to reconcile against levels of care. For example, the database contains descriptions as follows: Comprehensive Health Centre/clinic, Health/medical Centre, Model Health Centre/clinic, Model Primary Health Centre/clinic, Primary/basic Health Centre/clinic, Clinic, Community Dispensary, Community Health Centre/clinic/Post, Dispensary, Government House Clinic, Health Post/Clinic/Facility, Mission Clinic, Out Post and Primary Health Clinic. This requires additional work to reconcile and improve to make the database of value.

Geocoding: Of the 20,812 public facilities, we were able to initially geo-locate 6,124 using FMoH database, 2,626 using Google Earth, 858 using Geonames, three using Encarta, 21 using Fallingrain, 4,844 using OSM database, 835 using GIST database, 356 using GIS-DIVA database, 81 using other sources and 2,517 using combinations of listed sources in cases where facilities were differentiated by type within same wards, these will however require further investigation and improvement using other datasets including the HIV/AIDS service mapping database.

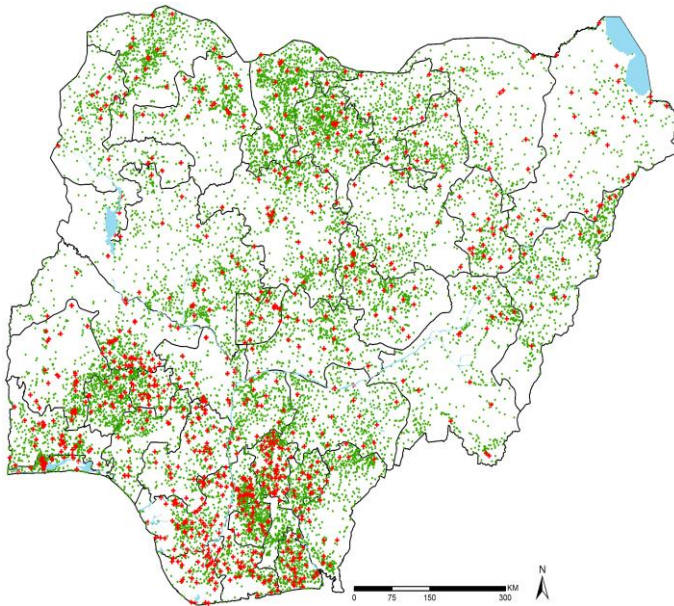
6.3.2 Updated geocoding and mapping November 2016

Since the performance of the work described above, a database of Nigerian health sites was identified from the OCHA HDX portal ⁸⁹ containing 34,139 health facilities which had only facility names, type and coordinates. It had no information on ownership and some facility names were absent. The original source of the health sites is stated as being the Nigeria MDG information system from the Office of the Senior Special Assistant to the President on MDGs. We used this database's GPS coordinates to improve the coordinates of the Nigeria main database. The final database of Nigeria's 20,812 health facilities has the following coordinate sources: 6,647 using Nigeria health sites database (GPS), 6,124 using FMoH database (GPS), 1,611 using Google Earth, 546 using Geonames, three using Encarta, 19 using Fallingrain, 2,659 using OSM database, 476 using GIST database, 232 using GIS-DIVA database, 60 using other sources and 1,321 using combinations of listed sources. In total, 19,698 (95%) facilities were successfully geo-located.

As of December 2011, the Directory of Health Facilities in Nigeria had listed 34,173 health facilities from the 36 states and the Federal Capital Territory. Of these, 22,850 are public facilities which consist of 21,808 PHC facilities, 969 secondary and 73 tertiary health facilities 40, 75 (Figure 26).

Due to a difference in definition and classification of facility types across Nigeria's 37 states—where some states like Taraba did not have any health centres while Kaduna and Plateau states had proportionally very few health posts after recoding facility types to three (hospitals, health centres and health posts)—we have recoded all facility types to hospitals and non-hospitals only for uniformity.

Figure 26 Distribution of 19,698 public health facilities. Hospitals (red) and non-hospitals (green)



6.4 Malaria vector data

A systematic search of published reports on the presence of major malaria vectors in Nigeria over the period 1900 to 2010 has recently been completed⁹⁰. This review is by far the most comprehensive undertaken but supplemented here from additional pan-African vector data assemblies by Sinka *et al.* (2010) and the MARA/ARMA collaboration⁶ and updated with some materials from historical archives and recently published sources. We have attempted to include more information on potential secondary vectors. Full details of the data assembly, geocoding methods and classifications of species according to their role in malaria transmission are provided elsewhere⁸⁴. The database has been arranged as a site-specific, referenced inventory to capture details of species identification recorded since the earliest surveys in 1909 through to the latest records in 2015. The full digital Pdf library, database and bibliography accompany this report.

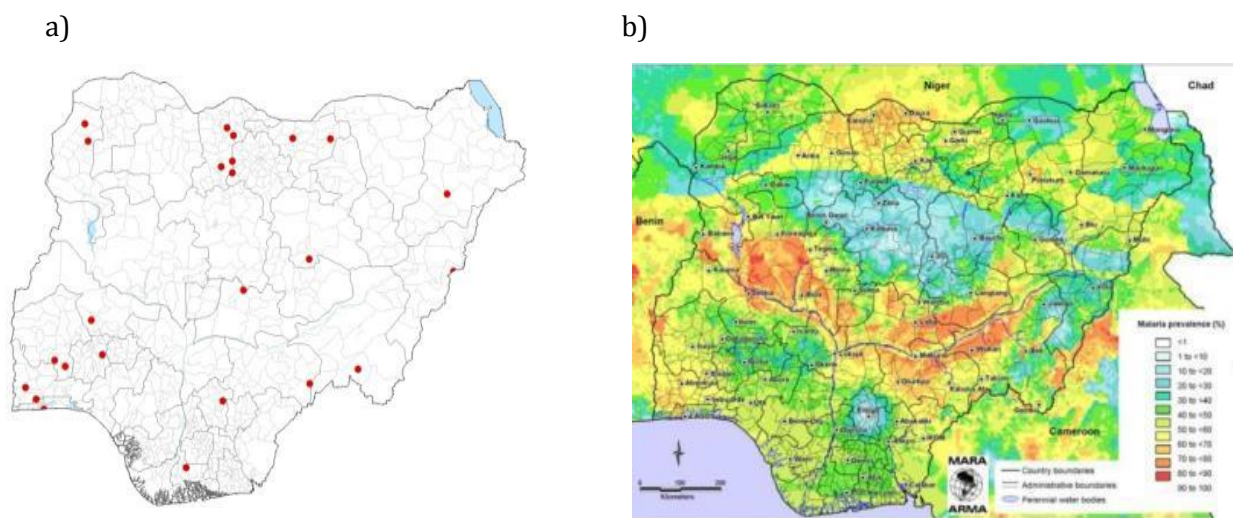
From each identified report, data extraction included whether a species was identified at a given site, methods used to capture adults or larvae and methods used to speciate each anopheline collection. “Y” was recorded if species was identified and “N” was only recorded when the true absence of the species was reported. The database is therefore one of species presence, not absence and nor is it proportional presence of various vectors. The latter is not possible given the wide variation in collection methods between surveys and an inability to standardise between sampling methods.

7 Malaria risk mapping 2010 and 2015

7.1 Previous efforts at mapping malaria risk in Nigeria

There are no early maps of malaria risk developed during the pre-independence period. Bruce-Chwatt, however, provides a narrative description of the epidemiology of malaria in the country in 1951, stating that the whole of Nigeria is malarious and that hyperendemic malaria extends from the coast to the 254-mm dry season (November-April) isohyet, with varying degrees of endemicity throughout the rest of the country ¹⁶. To emphasise the uneven distribution, he highlights that in the traditionally hyperendemic southern region there are islands of low endemicity (Ijebu Ode), in the northern arid areas there are numerous hyperendemic foci (Katsina) and that even the Bauchi plateau is endemic for malaria ¹⁶. Spleen rates among children aged one to ten years in the 1950s were between 65% and 80% with relatively little seasonal variation in the southern provinces, and between 50% and 60% in the northern provinces with extreme seasonal variation ¹⁶. The global assembly of medical intelligence, parasite rates and climate data by Russian malariologists in the 1960s classified all of Nigeria as hyperendemic (parasite rates in children 50-74%) with small pockets of holoendemicity (parasite rates in infants above 75%) in the north west of the country and around Lagos ⁹¹. Not until 2001 was an attempt made to formally quantify malaria endemicity in Nigeria.

Figure 27 Nigerian survey data used in the regional malaria prevalence modelling/kriging exercise in 2001; and b) the results of the regional model shown as categories of $PfPR_{0-10}$ ⁹²



In 2001, the MARA collaboration used 450 parasite prevalence surveys from across West Africa among children aged below ten years from studies undertaken between 1960 and 1999 as the basis of a predictive model of *P. falciparum* prevalence across the region ^{6,92}. The input data to the model included only 22 survey locations in Nigeria (Figure 17, r). The model used a series of climatic and ecological covariates to train the predictions of prevalence from sparse data including long-term monthly average rainfall, minimum and maximum temperature, remotely-sensed satellite imagery of vegetation indices, soil drainage capacity and population density. The data were partitioned according to ecological zones used by the Food & Agricultural Organization (FAO) for crop potential: Equatorial Forest, (> 270 days of rainfall), Guinea Savannah zone (165-270 days of rainfall), and a combined Sudan and Sahel Savannah zone (less than 165 days of rainfall)⁷⁴. The models were developed for each ecological zone using regression techniques (generalised linear models with logit functions) with the parasite prevalence as the dependent variable. The optimised model was then used to predict malaria

prevalence among children aged less than ten years at un-sampled 5 x 5 km grid squares and smoothed using a process of kriging. The resultant combination of modelling prevalence where data are sparse and kriging of available data is shown in the map 27b. This map has served as the only map of the intensity of malaria transmission used by the Nigerian NMCP since the launch of RBM and with MARA maps of seasonality appears in the Roll Back Malaria Focus series on Nigeria ⁹³, National Malaria Strategy 2009-2013 ⁴¹, 2012 Operational Plan of Action for National Control ⁸⁶ and applications to the Global Fund Rounds 4 and 8.

7.2 Malaria risk mapping as a partnership between NMCP, SuNMaP and KEMRI in 2013

In 2013, there was a need to repeat the risk mapping exercise undertaken during the MARA/ARMA years to provide a more empirically-based map of malaria risk for current malaria control planning in Nigeria. The work was a collaborative effort between the NMCP, WHO country office, SuNMaP programme of the Malaria Consortium and the Malaria Atlas Project-*Africa* initiative of the KEMRI-Wellcome Trust-University of Oxford's Malaria Public Health Department in Nairobi, Kenya³. Funding was provided by the Department for International Development, UK through the Roll Back Malaria programme, Geneva and the Wellcome Trust, UK.

The principle aim of the 2013 work was to improve the precision of malaria risk mapping in Nigeria and examine changes in risk since the launch of RBM in 2000 to support the NMCP and state-level control agencies in planning and monitoring control.

Nine hundred and twenty-one parasite prevalence survey location's data were identified, assembled and geo-coded from a variety of published, unpublished and personal contact sources. These data covered the examination of 155,343 individuals, of whom 64,768 were *P. falciparum*-positive between 1960 and 2010; 61% of the data was collected after 1990. Data inclusion rules included any community survey data since 1960 through to 2011 where a sample size of 15 or greater was surveyed.

Bayesian MBG methods were used to interpolate in space and time the *PfPR*₂₋₁₀ data to provide a prediction of expected prevalence at un-sampled 1 x 1 km grids across Nigeria for the years 2000, 2005 and 2010 based on intrinsic priors of the effects of temperature, rainfall, distance to major rivers and urbanisation. Linear correlations of model predicted and observed hold-out data were over 0.79.

This work showed that in 2000, at the launch of RBM, 85% of Nigerians were exposed to hyper-holoendemic transmission (at least 50% of children aged two to ten years harbouring *P. falciparum* infection). By 2005, 45% of Nigerians were exposed to hyper-holoendemic transmission conditions and by 2010 this proportion reduced to only 15%. Figures 28-30 were in the 2013 Nigeria Epidemiological Profile and reflect the previous modelling techniques. These maps are included here for reference purposes.

Figure 28a-c Continuous mapped posterior predictions of mean $PfPR_{2-10}$ 2009, 2005 and 2010

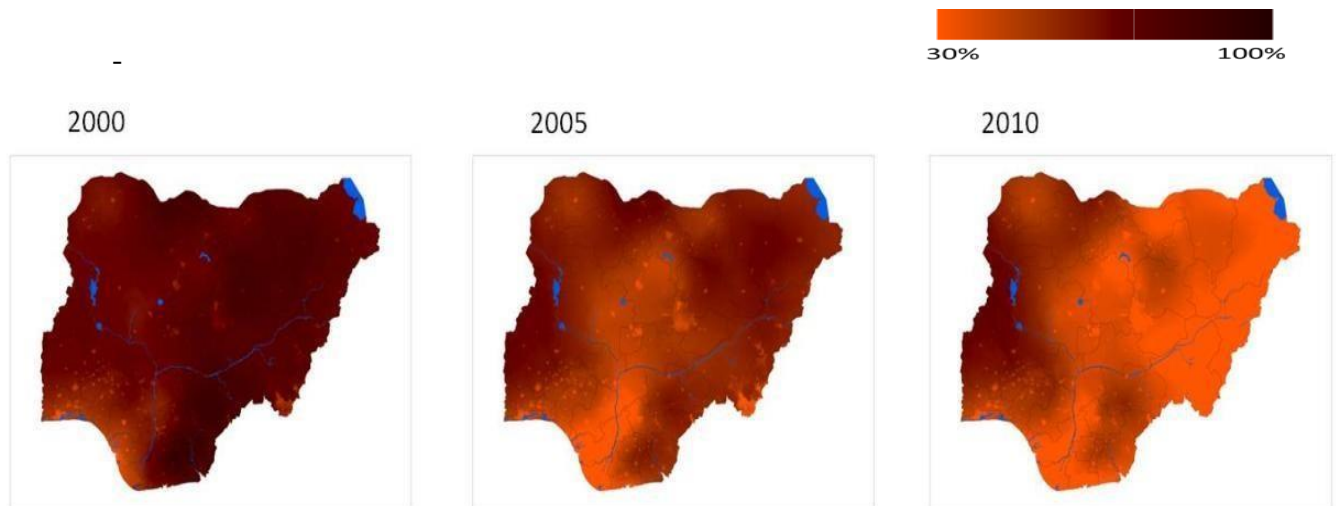


Figure 29a-c Binned forms of endemicity class 2000, 2005 and 2010 (light brown <10%, mid-brown 10-49% and dark brown \geq 50%)

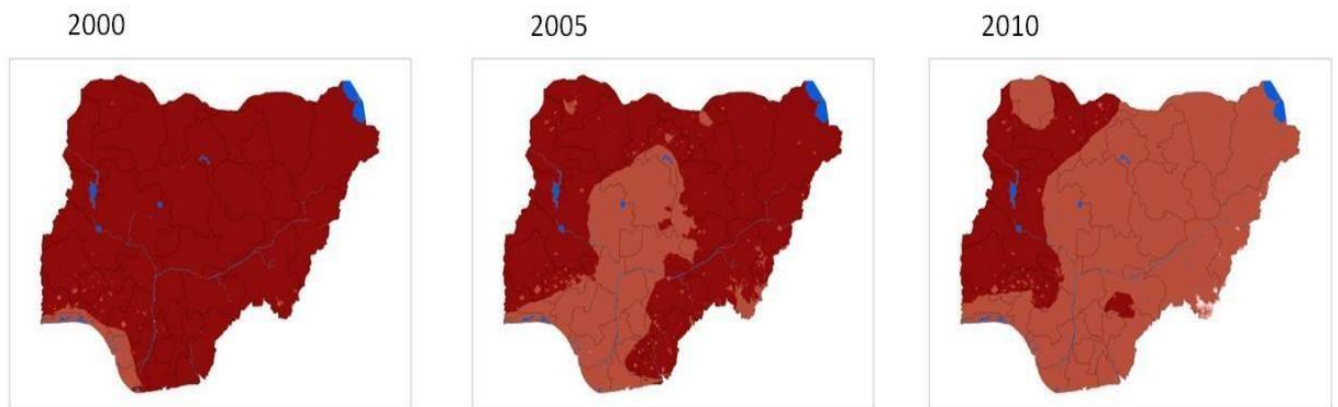
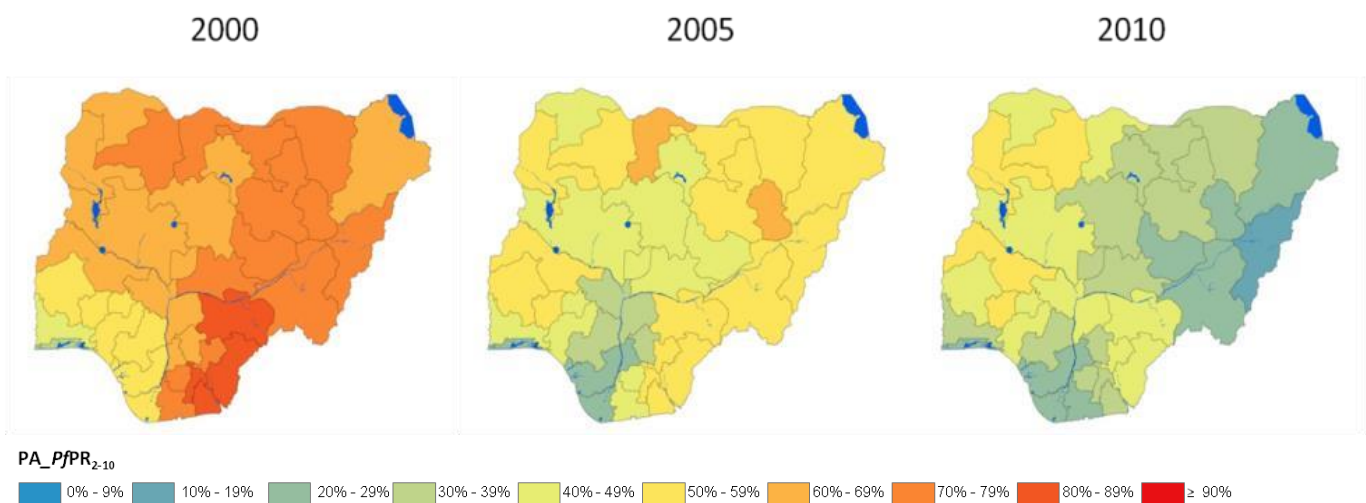


Figure 30a-c Population adjusted mean $PfPR_{2-10}$



7.3 Updated prevalence estimates by state

The updated SAE models of malaria burden in Nigeria show a range between 5% and 61% in district averages of infection of the *P. falciparum* parasite in those two to ten years of age (Table 1). As seen in 2010, Lagos has a much lower prevalence than the rest of the country, with the highest burden in Kebbi State.

Table 2 SAE state-level estimates of 2010 and 2015 $PfPR_{2-10}$ and 2015 observed MIS $PfPR_{6-10}$

State	Predicted mean $PfPR_{2-10}$ 2010	Predicted mean $PfPR_{2-10}$ 2015	Observed MIS $PfPR_{6-59}$ 2015
Abia	40.74	32.98	8.20
Adamawa	20.42	15.43	34.70
Akwa Ibom	24.53	18.81	22.80
Anambra	21.55	16.41	10.20
Bauchi	32.73	25.72	19.60
Bayelsa	33.81	26.66	31.40
Benue	46.78	38.59	44.50
Borno	20.32	15.40	0.00
Cross River	33.33	26.28	26.10
Delta	25.41	19.53	20.40
Ebonyi	23.26	17.78	30.00
Edo	60.01	51.81	18.60
Ekiti	35.63	28.37	28.80
Enugu	21.17	16.08	10.50
FCT, Abuja	17.96	13.52	20.20
Gombe	29.23	22.77	28.60
Imo	13.19	9.76	5.10
Jigawa	28.72	22.30	27.90
Kaduna	23.18	17.69	36.70
Kano	40.26	32.51	27.70
Katsina	42.21	34.26	27.80
Kebbi	69.09	61.51	63.60
Kogi	23.61	18.09	5.40
Kwara	56.35	47.95	26.40
Lagos	7.49	5.45	0.00
Nassarawa	40.66	32.81	35.90
Niger	26.34	20.29	33.50
Ogun	30.50	23.92	14.70
Ondo	28.37	22.08	21.30
Osun	23.99	18.39	33.40
Oyo	29.72	23.20	19.20
Plateau	44.08	36.13	35.80
Rivers	31.05	24.32	7.30
Sokoto	43.65	35.64	46.60
Taraba	35.09	27.99	42.90
Yobe	30.54	23.92	18.90
Zamfara	62.98	54.76	62.60

Applying these estimates to a geospatial model, results are shown in Figure 31 and Figure 32.

Figure 31 P $\hat{P}R_{2-10}$ prediction 2010 by health district in Nigeria using SAE

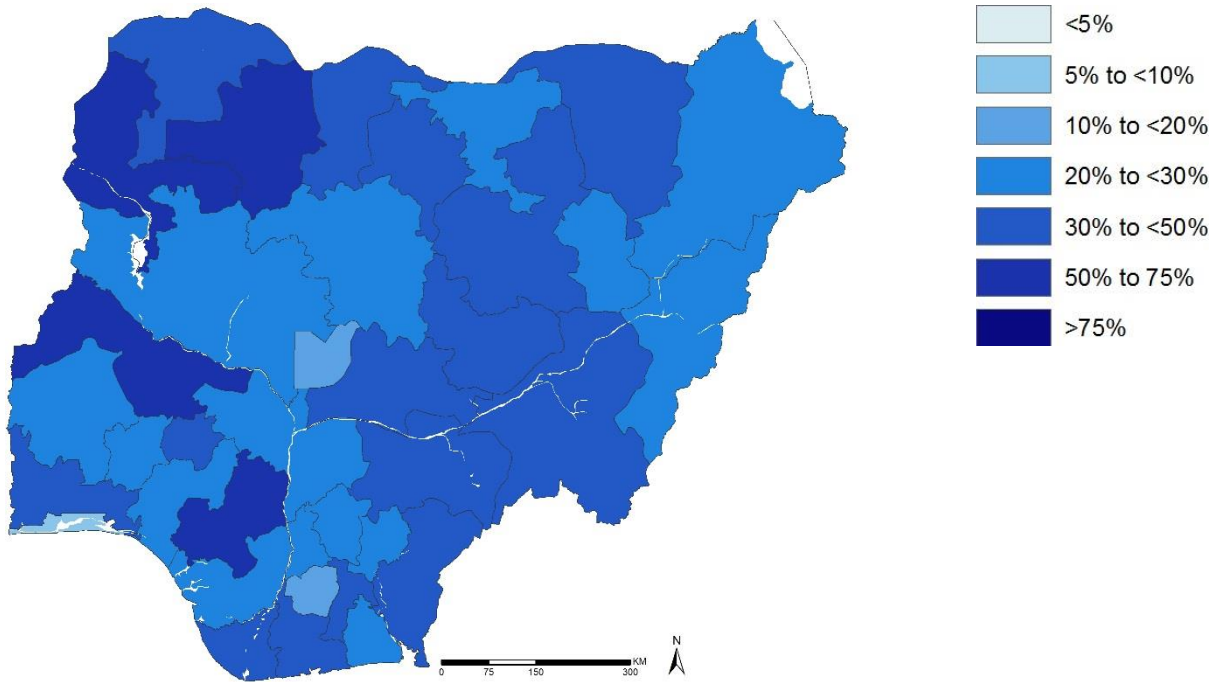
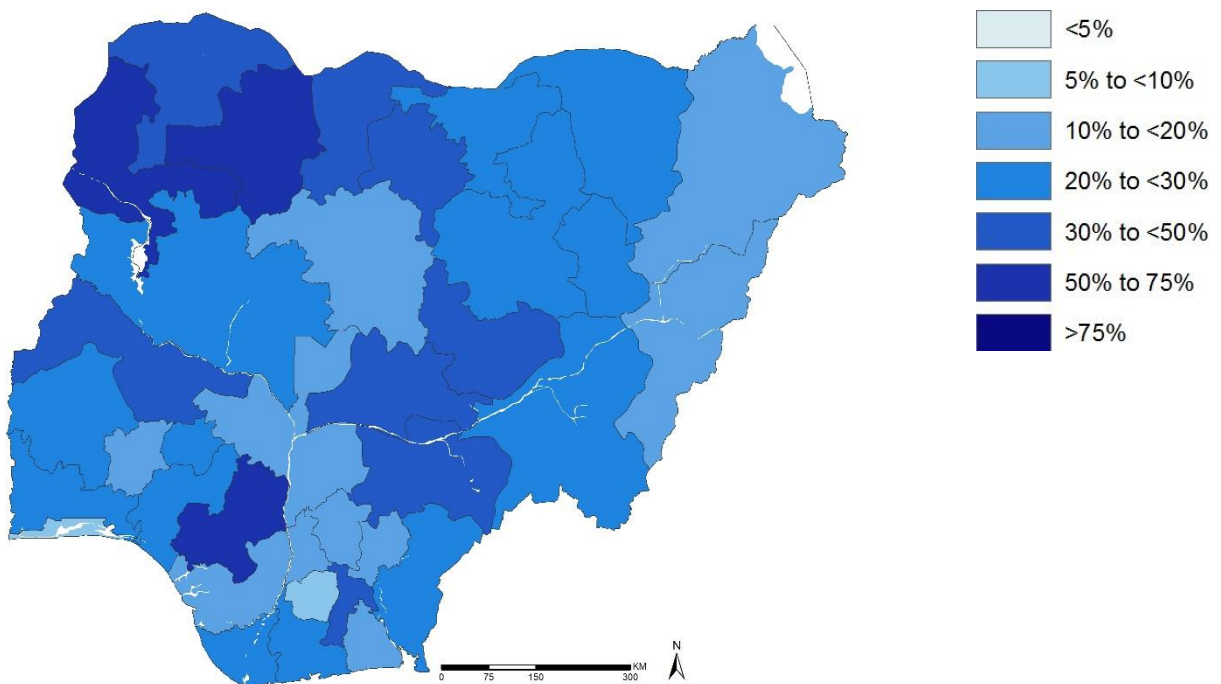


Figure 32 P $\hat{P}R_{2-10}$ prediction 2015 by health district in Nigeria using SAE



The maps in Figure 31 and Figure 32 show that predicted malaria endemicity across Nigeria continues to be mostly mesoendemic (10-49% $PfPR_{2-10}$) – with slightly less states in the hyper-endemic class (above 50% $PfPR_{2-10}$) in 2015 compared to 2010. The Northwest and Edo State are persistently above 75% $PfPR_{2-10}$. Predicted prevalence appears to be decreasing in several central and southern states though these states remain in the mesoendemic class. The perceived decrease in predicted prevalence in the North East from 2010 to 2015 coincides with challenges to access the population, including during both MIS.

The standard deviation maps (Figures 33, 34) give an indication of the error around the mean distribution. If the standard deviations are close to 3, the uncertainty in the model predictions is very high. The range of the standard deviation is 0-0.04, indicating that the uncertainty in the model was very low.

Figure 33 Standard deviation around predicted mean 2010

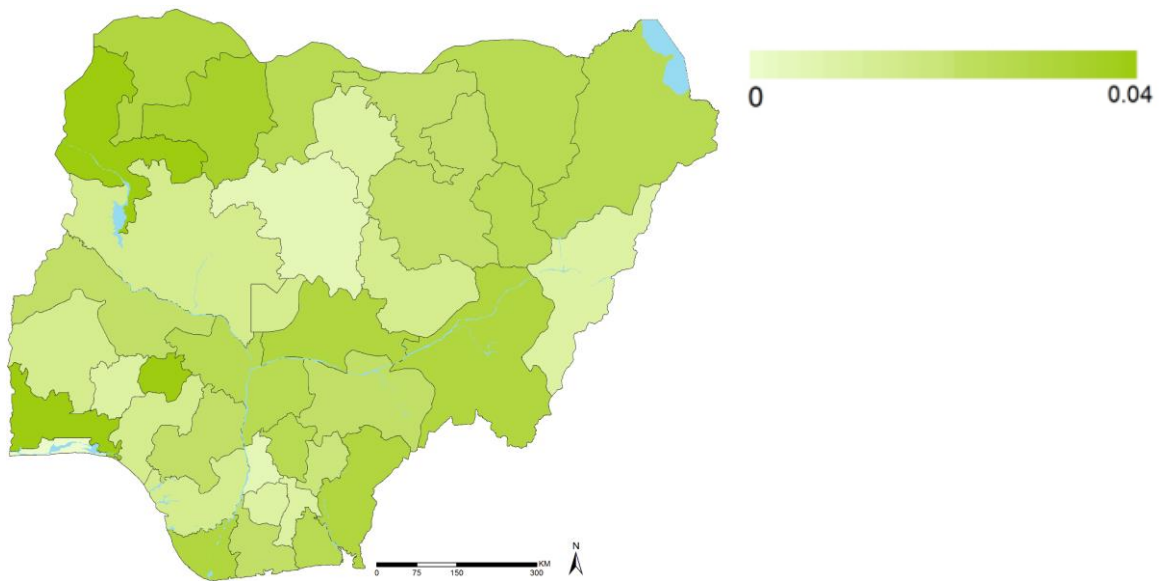
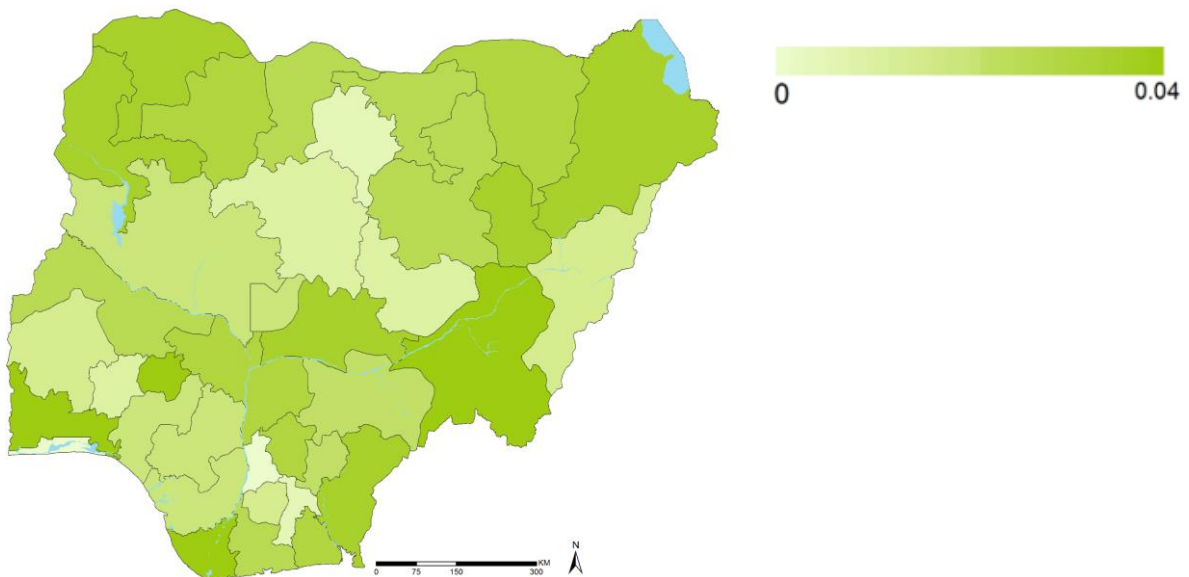
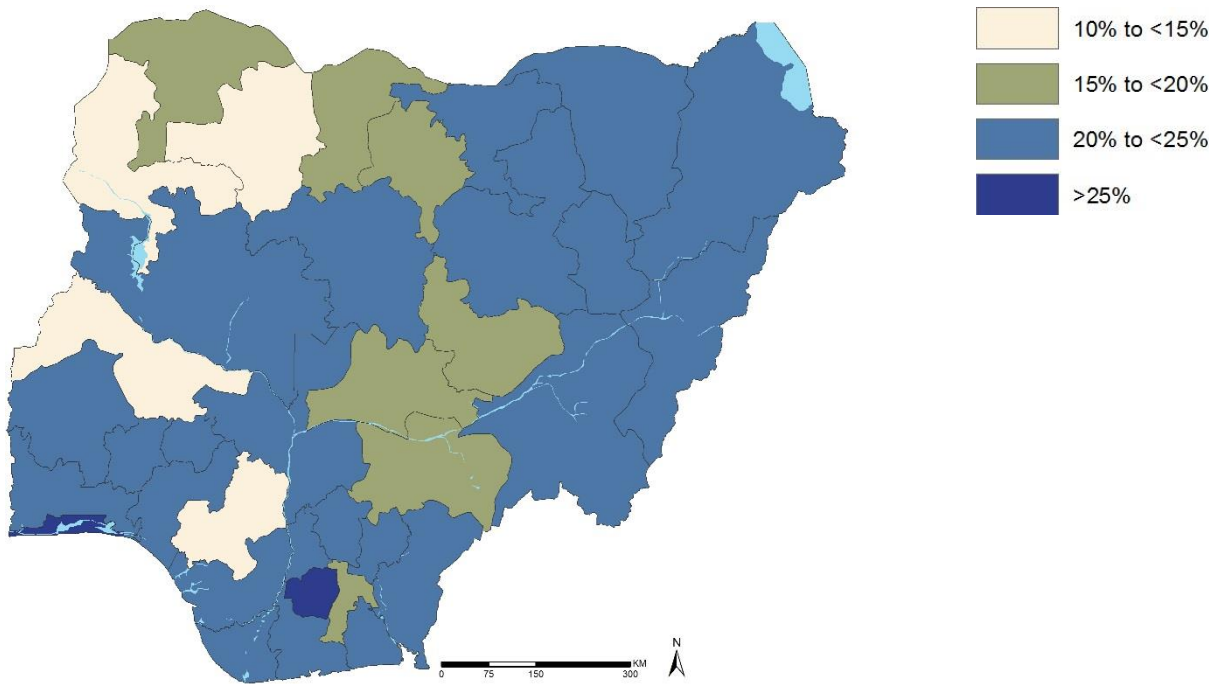


Figure 34 Standard deviation around predicted mean 2015



Between 2010 and 2015, modelled estimates of *P. falciparum* parasite rate decreased between 20% to 25% in 26 of 36 states. The rate decreased by more than 25% in Lagos and Imo States (Figure 35).

Figure 35 PfPR₂₋₁₀ prediction decrease 2010-5 by state in Nigeria using SAE



8 Vector profile and mapping

The final database contained 394 site/time specific reports of anopheline vectors in Nigeria between 1909 and 2015 for which we were able to geo-locate the survey site. The database has been arranged as a site-specific, referenced inventory to capture details of species identification recorded. We were unable to geo-locate only three (0.76%) of the survey sites. Vector sampling records have not been identified since 2005 for 14 states: Abia, Adamawa, Akwa Ibom, Benue, Ebonyi, Edo, Federal Capital Territory, Gombe, Kaduna, Kebbi, Kogi, Sokoto, Taraba and Yobe.

The database includes some of the earliest inventories of anophelines in Nigeria undertaken by MW Service⁹⁴, detailing a checklist and the distribution of the Culicidae in Nigeria as well a place-names database showing longitudes/latitudes. We have not assembled geocoded information related to vector resistance, as these data have been carefully curated, validated and mapped by the IRBase initiative^{95,96}. A full description of each vector is available in the previous malaria epidemiological profile for Nigeria³.

Figure 36 Location of mosquito sampling sites for 394 surveys undertaken between 1909 and 2015

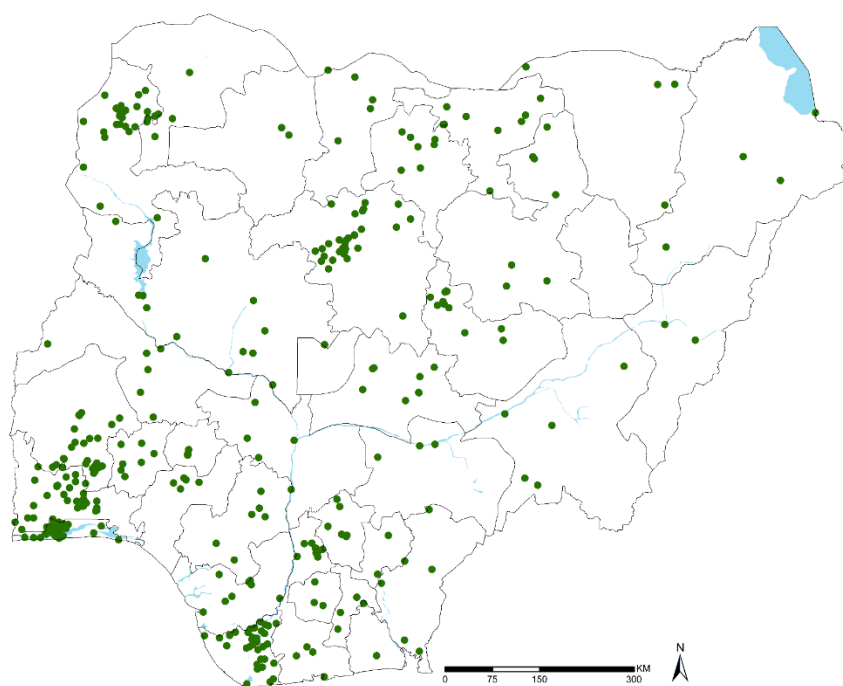


Figure 37 Location of mosquito sampling sites for 151 surveys undertaken since 2005

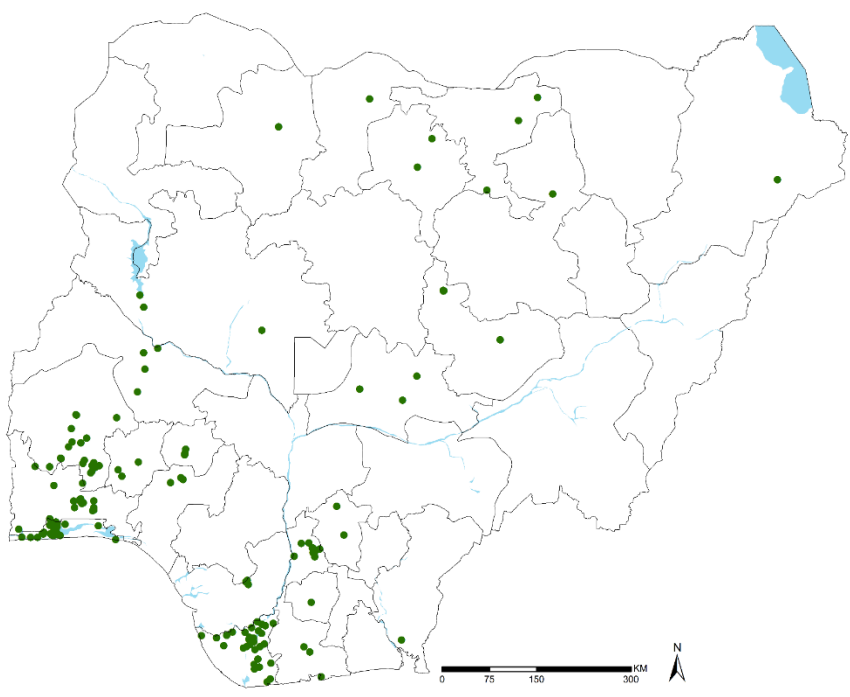


Figure 38 Recorded species identifications across all surveys by region

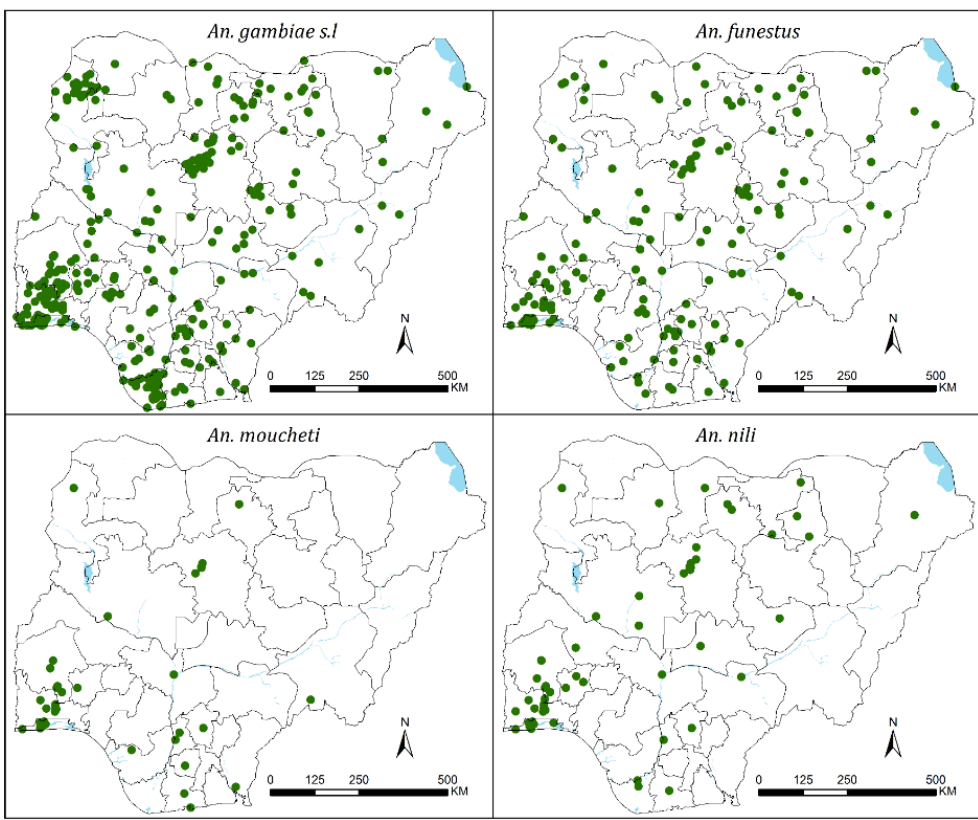
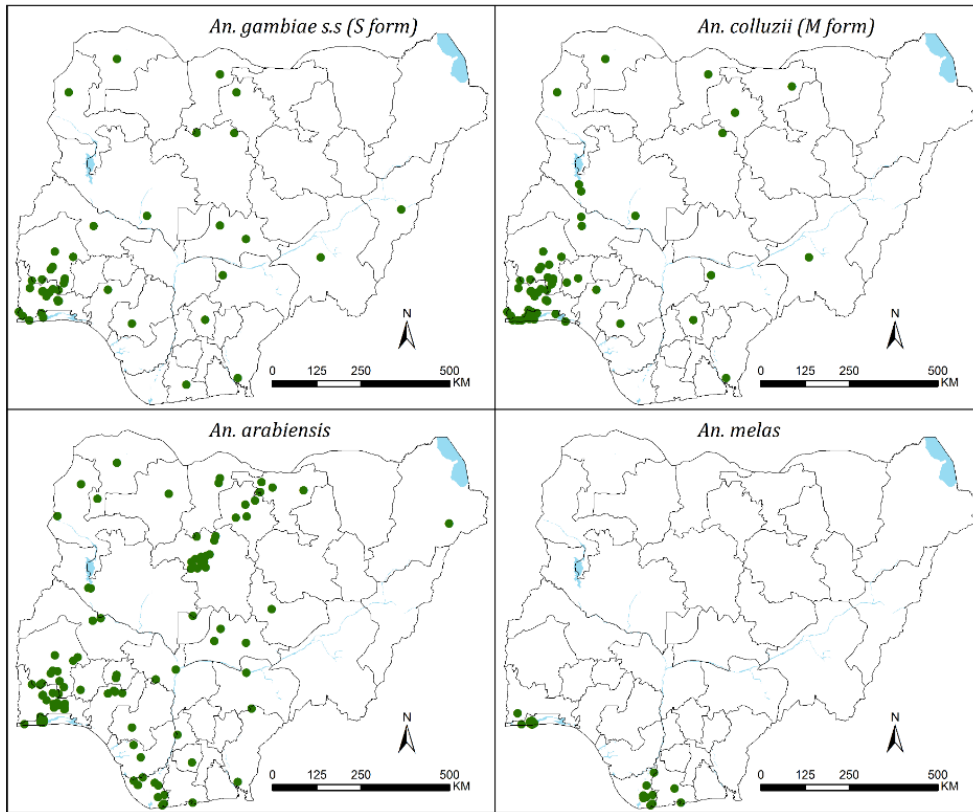


Figure 39 Location of members of *An. gambiae* complex



9 Key findings

This report focuses on the basic epidemiological features of malaria transmission, assembling the data and interpolating information in space and time. We have assembled as much epidemiological data and control context as possible from a wide variety of sources to support the description of malaria in Nigeria. Central to the report has been the assembly of parasite prevalence data and modelling the spatial and temporal properties of this metric of transmission intensity.

9.1 Changing *P. falciparum* parasite prevalence 2010-5

From a 2010 baseline, the estimated *P. falciparum* malaria infection prevalence in children aged two to below 10 years of age (PfPR₂₋₁₀) has greatly shifted holoendemic to mesoendemic, reflecting a reduction of transmission throughout the country. In 2010, 8.2% of Nigeria's population lived in areas where PfPR₂₋₁₀ was >50% and by 2015, this decreased to 5.6%. In contrast, populations in areas of PfPR₂₋₁₀ between 10% and <50% or increased from 45% in 2010 to 90% in 2015. More of the population now live in areas within the middle risk bracket not only due to the decline of transmission in holoendemic areas, but also due to an increase in transmission in some areas that had lower endemicity (0% to <10% PfPR₂₋₁₀) in 2010, suggesting a reversal of progress in some areas.

Table 3 Malaria prevalence by endemicity and population, 2010 and 2015

PfPR ₂₋₁₀ endemicity	2010	2015
0% to <10%	10,223,836	7,699,591
10% to <30%	63,226,459	123,555,874
30% to <50%	78,743,503	42,790,325
≥ 50%	13,102,106	10,468,170
Total population	158,224,759	184,513,959

Despite reductions, 97% of Nigerians continue to live in areas where there is a risk of malaria infection. Recent challenges of insecurity in the Northeast and increased IDP movement have contributed pockets where transmission increased or was stagnant.

9.2 Progress in vector control interventions

Nigeria has seen a noteworthy decrease in IMR and U5MR mortality since 2003, which coincides with a massive scale up of vector control interventions from 2009 to 2015. Also, the recent MIS reflects an increase in coverage and use of LLINs in the population. However, IRS coverage has been a meagre 1% even though the current NSP call for at least 40% of all households to be protected by 2020.

9.3 Need for increased vector surveillance and mapping

Eighty-nine percent of all malaria infections in Nigeria are *P. falciparum*, 9% are *P. malariae* and 2% are *P. ovale*. A more extensive speciation of *An. gambiae* complex in Nigeria is needed. Additionally, only 730 survey locations had information on all parasite species undertaken during surveys between 1980 and 2015. Further vector sampling records have not been identified since 2005 for 14 states: Abia, Adamawa, Akwa Ibom, Benue, Ebonyi, Edo, Federal Capital Territory, Gombe, Kaduna, Kebbi, Kogi, Sokoto, Taraba and Yobe.

An additional knowledge and capacity gap identified by stakeholders was entomological surveillance including capacity to characterise insecticide susceptibility, spatial and temporal composition, and distribution of anopheline species, to assist with vector mapping.

9.4 Need for improved malaria data

In 2017, the World Malaria Report estimated that Nigeria contributed 27% of malaria cases and 30% of malaria deaths reported globally³². The high burden of disease makes the NMEP goal to reduce malaria burden to pre-elimination levels and bring malaria-related mortality to zero by 2020 a challenge. To date, the M&E the current HMIS reporting rate continues to be too low for effective monitoring of impact (NMEP HMIS, 2017). Efforts such as data quality audits and supportive supervision are ongoing but must be expanded in order to harness better, more complete data from sentinel sites.

Funding, partners and intervention coverage have varied significantly between states since 2000. To understand and explain changes in transmission across Nigeria would require the assembly of additional data at state levels with higher temporal resolutions.

As mentioned in the 2013 profile, there were several missed opportunities to include data from community and state-wide surveys. The NMEP should lead in the coordination and storage of accurate parasite prevalence data for future mapping of malaria in Nigeria.

Another recommendation from the 2013 profile that merits repeating is the triangulation of routine malaria data with other sources, specifically hospital admissions. It would be valuable to try to retrospectively assemble monthly paediatric admission data (malaria versus non-malaria diagnosed) from several teaching hospitals across Nigeria likely to have maintained reasonable laboratory services for as complete a period as possible between 1999 - 2016. If enough data could be assembled from sufficient hospital sites these data would help interpret the rate, slope and magnitude of changing risks across the changing climate and intervention conditions in different regions of Nigeria since 2000.

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